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City of Wheeling, West Virginia

Consolidated Annual Performance & Evaluation Report (CAPER) 2025

For Submission to HUD

Community Development Block Grant
and

HOME Investment Partnership Program

Prepared By:



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CR-00 - Executive Summary

In accordance with the Federal Regulations found in 24 CFR Part 570, the City of Wheeling, West Virginia has prepared this Consolidated Annual Performance and Evaluation Report (CAPER) for the period of July 1, 2025 through June 30, 2026. The CAPER describes the activities undertaken during this reporting period for funding from the U.S. Department of Housing and Urban Development (HUD) under the Community Development Block Grant Program (CDBG) and the HOME Investment Partnerships Program (HOME). The projects/activities and accomplishments described in this CAPER principally benefit low- and moderate-income persons and the funding has been targeted to neighborhoods where there is the highest percentage of low- and moderate-income residents in the City of Wheeling and for persons who are low- and moderate-income in the Northern Panhandle HOME Consortium. The Northern Panhandle HOME Consortium consists of six (6) member jurisdictions: City of Wheeling, the City of Weirton, and the Counties of Hancock, Brooke, Ohio, and Marshall. The following overall program narrative is based on the FY 2025-2029 Five-Year Consolidated Plan and Annual Action Plans, as amended. This is the first CAPER for the FY 2025-2029 Five-Year Consolidated Plan.

A listing of the active projects is found in the CR-70 IDIS Report of the document. The CAPER meets three (3) basic purposes:

1. It provides HUD with the necessary information for the Department to meet its statutory requirement to assess each grantee's ability to carry out relevant CPD programs in compliance with all applicable rules and regulations.
2. It provides information necessary for HUD's Annual Report to Congress, also statutorily mandated.
3. It provides grantees with an opportunity to describe to citizens their successes in revitalizing deteriorated neighborhoods and meeting objectives stipulated in the Five-Year Consolidated Plan and Annual Action Plans.

The document provides information on how the funds received by the City and the Northern Panhandle HOME Consortium through the HUD programs were used, including an explanation on the leveraging and matching of funds.

The City of Wheeling continues to work cooperatively with the Northern Panhandle HOME Consortium, the Wheeling Housing Authority, the Regional Economic Development Partnership, the Northern Panhandle Continuum of Care, the West Virginia Economic Development Council, and a multitude of community-based organizations and neighborhood groups to develop and implement programs that best serve the needs of its residents. The Five-Year Consolidated Plan serves as the blueprint for these efforts and guides the City's activities in the most effective and efficient manner possible. The following narratives, charts, and statistical reports demonstrate that the City of Wheeling is dedicated to serving its residents, particularly those of low- and moderate-income.

The City of Wheeling's FY 2025 Consolidated Annual Performance and Evaluation Report (CAPER) was made available for public display and comment at the Economic and Community Development Department Office, at the Ohio County Public Library, as well as on the City's website (<http://www.wheelingwv.gov/>). The "Draft" CAPER was advertised in the *Wheeling Intelligencer* and *Wheeling News Register* newspapers on Thursday, August 27, 2026. The required 15-day public comment period began on Tuesday, September 1, 2026, and ended on Tuesday, September 15, 2026. The City held a public hearing on Tuesday, September 15, 2026, at 5:30 p.m. in the Council Chambers located on the first floor of the City-County Building.

Entitlement Grants Received

The City of Wheeling received the following entitlement grant amounts during the reporting period of July 1, 2025 through June 30, 2026:

	CDBG	HOME	Totals
FY 2025 Entitlement Grants	\$ 1,131,704.00	\$ 293,744.16	\$ 1,425,448.16
Program Income	\$ 8,661.20	\$ 29,701.79	\$ 38,362.99
Total Funds Received	\$ 1,140,365.20	\$ 323,445.95	\$ 1,463,811.15

This chart only includes funds received during July 1, 2025, through June 30, 2026, reporting period. Any previous program year's grants are not included.

CARES Act Supplemental Allocations Received

The City of Wheeling received the following supplemental allocation grant amounts:

	CDBG-CV	HOME-ARP	Totals
Entitlement Supplemental Allocations	\$ 867,511.00	\$ 1,106,378.00	\$ 1,973,889.00
Program Income	\$ 0.00	\$ 0.00	\$ 0.00
Total Funds Received	\$ 867,511.00	\$ 1,106,378.00	\$ 1,973,889.00

In response to the COVID-19 pandemic, Congress provided funding through the Coronavirus Aid, Relief, and Economic Security (CARES) Act to communities across the country in 2020. The City of Wheeling received CDBG-CV funds in the amount of \$867,511.00. In addition, the City received \$1,106,378.00 in HOME-ARP funds for FY 2023.

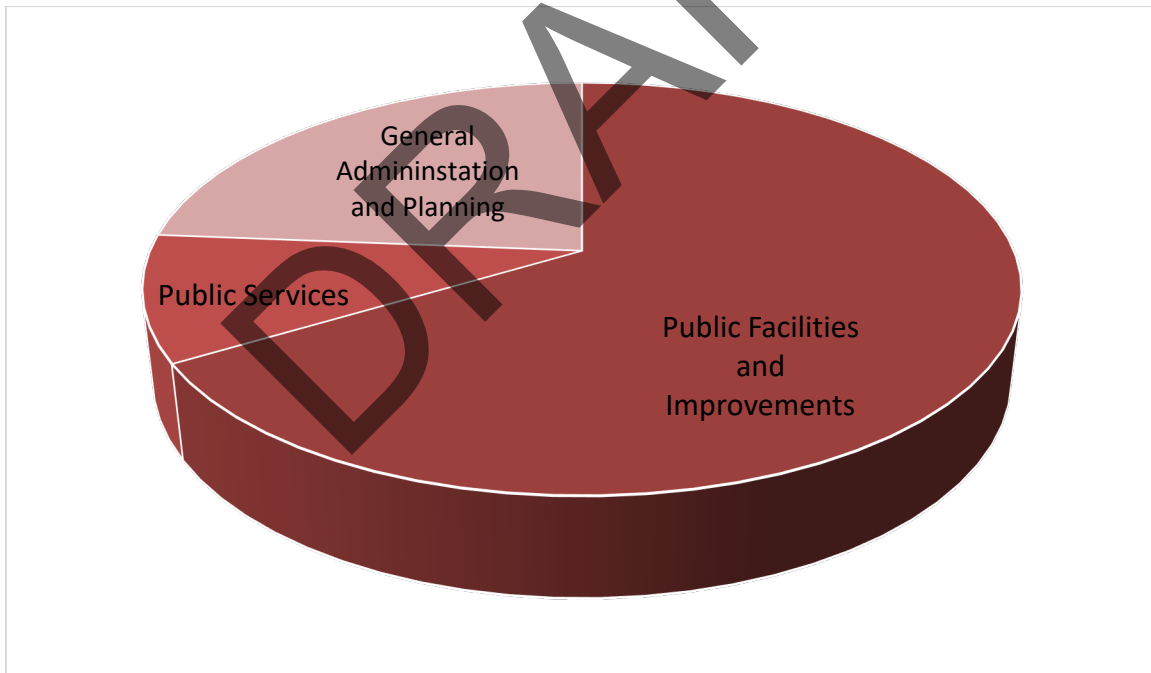
Entitlement Grant Funds Expended

The funds shown in the following chart are funds that were expended during the reporting period of July 1, 2025, through June 30, 2026. These expenditures consist of previous program year funds that were not drawn down until this reporting period and also include any reprogrammed funds from previous years.

Funding Sources	Total Funds Expended
Community Development Block Grant (CDBG)	\$ 838,734.15
HOME Investment Partnership Grant (HOME)	\$ 411,208.17
Total:	\$ 1,249,942.32

The CDBG expenditures by type of activity are illustrated below.

Expenditures by Type of Activity (%)



Type of CDBG Activity	Expenditure	Percentage
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Public Facilities and Improvements	\$ 557,031.15	66.41%
Public Services	\$ 82,865.04	9.88%
General Administration and Planning	\$ 198,837.96	23.71%
Total:	\$ 838,734.15	100.00%

***Note:** The numbers in this table are taken from the PR-54 CDBG Community Development Block Grant Performance Profile downloaded from IDIS, which includes both Program Income and prior year CDBG funds expended during this CAPER period.

CARES Act Supplemental Allocations Expended

Amounts shown in the table below consist of FY 2020 CARES Act supplemental allocation funds that were expended during the reporting period of July 1, 2025 through June 30, 2026.

Funding Sources	Total Funds Expended
Community Development Block Grant – Coronavirus (CDBG-CV)	\$ 3,755.30
HOME Investment Partnerships Grant (HOME) – ARP (HOME-ARP)	\$ 0.00
Total:	\$ 3,755.30

Regulatory Caps and Set-Asides

The City of Wheeling's program administration expenditures were within the regulatory cap for the CDBG and HOME programs as shown in the table below:

	CDBG	HOME
FY 2025 Entitlement Grant	\$ 1,131,704.00	\$ 293,744.16
FY 2025 Program Income	\$ 8,661.20	\$ 29,701.79
Administrative Cap Allowance	20%	10%
Maximum Allowable Expenditures	\$ 228,073.04	\$ 32,344.59
Total Administration Obligations	\$ 226,340.00	\$ 29,374.00
Administrative Percentage	19.85%	9.08%

The City of Wheeling's FY 2025 CDBG program total administrative obligations were \$226,340.00, which is just below the 20% cap for CDBG administrative expenditures. The City budgeted \$29,374.00 in FY 2025 for HOME Program for administrative obligations, which is just below the 10% cap for HOME administrative expenditures.

CDBG Public Service Activity Cap

	CDBG
FY 2025 Entitlement Grant	\$ 1,131,704.00
Prior Year Program Income	\$ 10,244.20
Public Service Cap Allowable	15%
Maximum Allowable Expenditures	\$ 171,289.23
Total Public Services Funds Obligated	\$ 99,300.00
Public Service Percentage	8.70%

The City of Wheeling's total public service obligations was \$99,300, which was 8.70% of the allowable expenditures and under the 15% cap for public services.

HOME CHDO Set-Aside

	CHDO Set-Aside
FY 2025 Entitlement Grant	\$ 293,744.16
CHDO Set-Aside Minimum CAP	\$ 44,061.62
Actual CHDO Programmed Set – Aside	\$ 44,062.00

The City of Wheeling and the Northern Panhandle HOME Consortium programmed \$44,062.00 in funds for CHDO Set-Aside, which just below the 15% of the allocation. No CHDO funds were expended during this CAPER period.

Summary of Strategies and Goals

The City of Wheeling's FY 2025-2029 Five Year Consolidated Plan established six (6) strategies to address the needs in the City of Wheeling and the Northern Panhandle HOME Consortium. The following Five-Year strategies and goals are:

Housing Priority

There is a continuing need to improve the quality and range of the housing stock in the City of Wheeling by increasing the supply of decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers, which is affordable to low- and moderate-income persons and households.

Goals:

- **HSS-1 Homeownership.** Increase the supply of affordable owner-occupied housing units through housing counseling and eligible direct assistance to homebuyers including mortgage principal reductions, interest rate reductions, downpayment and closing cost assistance, etc.
- **HSS-2 Housing Rehabilitation.** Conserve and rehabilitate existing affordable housing units for owners and renters in the City by addressing maintenance issues, code violations, emergency repairs, and the removal of architectural accessibility barriers to persons with disabilities.
- **HSS-3 Housing Construction.** Increase the supply and range of new affordable and accessible housing units in the city for owners and renters through the new construction and rehabilitation and adaptive reuse of existing buildings.
- **HSS-4 Rent and Utility Assistance.** Provide rental assistance for low- and moderate-income renters through utility payments, security deposits, and rental payments including Tenant Based Rental Assistance for low-income households who may be faced with the threat of eviction and who are at-risk of becoming homeless.

Homeless Priority

There is a continuing need for housing and supportive services for unsheltered persons, families, those at risk of becoming homeless, and victims of domestic violence.

Goals:

- **HMS-1 Housing.** Support the Continuum of Care's efforts to provide emergency shelter and transitional housing and to develop permanent supportive housing and other permanent housing opportunities for unsheltered individuals and families.
- **HMS-2 Operation/Support.** Assist homeless providers in the operation of housing and support services for those who are unsheltered and persons who are at-risk of becoming homeless.
- **HMS-3 Prevention and Re-Housing.** Assist in the prevention of homelessness through anti-eviction and other programs for rapid re-housing including Tenant-Based Rental Assistance.

Other Special Needs Priority

There is a continuing need for affordable housing, services, and facilities for the elderly, frail elderly, persons with disabilities, persons with HIV/AIDS, victims of domestic violence, persons with alcohol/drug dependency, and persons with other special needs.

Goals:

- **SNS-1 Housing.** Increase the supply of affordable, accessible, decent, safe, sound, and sanitary housing for the elderly, frail elderly, persons with disabilities, persons with HIV/AIDS, victims of domestic violence, persons with alcohol/drug dependency, and persons with other special needs through the rehabilitation of existing buildings and new construction.
- **SNS-2 Services/Facilities.** Support supportive service programs and facilities for the elderly, frail elderly, persons with disabilities, persons with HIV/AIDS, victims of domestic violence, persons with alcohol/drug dependency, and persons with other special needs.

Community Development Priority

There is a continuing need to improve public and community facilities, infrastructure, public social/welfare services, food programming, public safety, clearance, and quality of life for all City of Wheeling residents.

Goals:

- **CDS-1 Infrastructure.** Improve and enhance the City's public infrastructure and spaces through rehabilitation, restoration, reconstruction, and new construction of streets, sidewalks, bridges, curbs, walkways, waterlines, sanitary sewers, stormwater management, hillside stabilization, etc. and the removal of architectural accessibility barriers to persons with disabilities.
- **CDS-2 Public Services.** Improve and enhance social and human services, programming, food and nutrition assistance, and transportation for low- and moderate-income persons and households, the youth, the elderly, and persons with disabilities within the City of Wheeling.
- **CDS-3 Community Facilities.** Improve and enhance the quality, location, and accessibility of the City's parks, recreational facilities, public spaces, trails, bikeways, and all public and community facilities.
- **CDS-4 Public Safety.** Improve and enhance public safety facilities, equipment, programming, and emergency response and preparedness within the City of Wheeling.
- **CDS-5 Clearance/Demolition.** Remove and eliminate slum and blighting conditions throughout the City of Wheeling.

Economic Development Priority

There is a continuing need to increase and expand employment, job training, technical assistance, work force development, and economic empowerment of low- and moderate-income residents in the City of Wheeling.

Goals:

- **EDS-1 Employment.** Support and encourage new and varied job creation, job retention, workforce development, employment, and job training opportunities for unemployed and underemployed persons, including youth training and employment programs.
- **EDS-2 Development.** Support and encourage the planning and promotion of business and commercial enterprise growth, variation, and expansion through new development, revitalization, and redevelopment.

Administration, Planning, and Management Priority

There is a continuing need for sound planning, administration, management, and oversight of Federal, State, and local funding, programming, and investment.

Goals:

- **AMS-1 Overall Coordination.** Provide program management and oversight for the successful administration of Federal, State, and local funded programs and compliance with related laws and regulations, including planning services for special studies, the five-year consolidated plan, annual action plans, substantial amendments, consolidated annual performance and evaluation reports, environmental reviews and clearance, etc.
- **AMS-2 Fair Housing.** Provide funds for training, education, outreach, and monitoring to affirmatively further fair housing in the City of Wheeling.

FY 2025 CDBG Budget

The table below lists the FY 2025 CDBG activities that were funded, and the amounts expended during the reporting period of July 1, 2025 through June 30, 2026.

Project ID Number	Project Title/Description	2025 CDBG Budget	2025 CDBG Expenditures
CD-25-01	CDBG Administration	\$ 226,340.00	\$ 0.00
CD-25-02	Section 108 Loan Repayment	\$ 454,064.00	\$ 0.00
CD-25-03	Upper Centre Market Restroom Accessibility Improvements	\$ 125,000.00	\$ 0.00
CD-25-04	36th St/Wheeling Island Pool House Roof Replacement	\$ 125,000.00	\$ 89,381.09
CD-25-05	36th Street Closure Gate Replacement	\$ 10,000.00	\$ 0.00
CD-25-06	Fulton Basketball Court Modernization	\$ 27,000.00	\$ 0.00

CD-25-07	Tunnel Greene Tennis Courts Modernization	\$ 40,000.00	\$ 0.00
CD-25-08	Russell Nesbitt Services - Accessible Bathroom Tubs	\$ 25,000.00	\$ 0.00
CD-25-09	Catholic Charities - Home-Delivered Meals Program	\$ 10,000.00	\$ 10,000.00
CD-25-10	Family Service - Senior Nutrition Program	\$ 20,000.00	\$ 20,000.00
CD-25-11	GWCH - Rapid Re-Housing for Young Adults	\$ 14,700.00	\$ 725.43
CD-25-12	House of the Carpenter	\$ 10,000.00	\$ 3,738.23
CD-25-13	Seeing Hand Association	\$ 4,600.00	\$ 3,257.39
CD-25-14	The Soup Kitchen - Feeding Program	\$ 10,000.00	\$ 10,000.00
CD-25-15	Wheeling YMCA	\$ 5,000.00	\$ 0.00
CD-25-16	Wheeling Health Right Clinic	\$ 25,000.00	\$ 25,000.00

The City spent \$162,102.14 of its FY 2025 CDBG allocation during the CAPER reporting period, which is 14.32% of the allocation. Additionally, during the FY 2025 CAPER reporting period, the City expended \$4676,632.01 from previous fiscal years.

FY 2025 HOME Budget

The chart below lists the FY 2025 HOME activities that were funded:

Project ID Number	Project Title/Description	2025 HOME Budget	2025 HOME Expenditures
HOME-25-17	HOME Administration	\$ 29,374.00	\$ 0.00
HOME-25-18	CHDO Set-Aside	\$ 44,062.00	\$ 0.00
HOME-25-19	HOME Consortium - First Time Homebuyer Program	\$ 220,308.16	\$ 25,000.00

The City spent \$123,245.15 of its FY 2025 HOME allocation. During the FY 2025 CAPER reporting period, the City expended \$287,963.02 from previous fiscal years.

Housing Performance Measurements

The table below lists the objectives and outcomes that the City accomplished through CDBG activities during this CAPER reporting period:

Objectives	Outcomes	Total by Objective
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	Availability/ Accessibility		Affordability		Sustainability			
	Units	\$	Units	\$	Units	\$	Units	\$
Suitable Living	0	\$0.00	0	\$0.00	0	\$0.00	0	\$0.00
Decent Housing	0	\$0.00	0	\$0.00	0	\$0.00	0	\$0.00
Economic Opportunity	0	\$0.00	0	\$0.00	0	\$0.00	0	\$0.00
Total by Outcome	0	\$0.00	0	\$0.00	0	\$0.00	0	\$0.00

The table below lists the objectives and outcomes that the City accomplished through HOME activities during this CAPER reporting period:

Objectives	Outcomes						Total by Objective	
	Availability/ Accessibility		Affordability		Sustainability			
	Units	\$	Units	\$	Units	\$	Units	\$
Suitable Living	0	\$0.00	0	\$ 0.00	0	\$0.00	0	\$ 0.00
Decent Housing	0	\$0.00	37	\$372,633.91	0	\$0.00	37	\$372,633.91
Economic Opportunity	0	\$0.00	0	\$ 0.00	0	\$0.00	0	\$ 0.00
Total by Outcome	0	\$0.00	37	\$372,633.91	0	\$0.00	37	\$372,633.91

The City of Wheeling met its National Objective requirement of principally benefiting low- and moderate-income persons. The number above represents the thirty-seven (37) first-time homebuyers assisted during this CAPER reporting period.

National Objectives

The City expended \$838,734.15 in CDBG funds during this CAPER reporting period. Included in this amount was \$198,837.96 for Planning and Administration. This leaves a balance of \$639,896.19 that was expended for project activities. All of the \$639,896.19 was expended on activities that benefited low- and moderate-income persons. This produces a Low/Mod Benefit Percentage of 100%. These funds were expended in low/mod income areas or to benefit low/mod persons/households for activities identified in the City's Five-Year Consolidated Plan.

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

This was the City of Wheeling's first year of the FY 2025-2029 Five-Year Consolidated Plan designed to address the housing and non-housing needs of City residents. This year's CAPER reports on the actions and achievements the City accomplished in Fiscal Year 2025.

The CAPER for the City of Wheeling's FY 2025 Annual Action Plan includes the City's CDBG and HOME Programs and outlines which activities the City undertook during the program year beginning July 1, 2025, and ending June 30, 2026. The City of Wheeling's Economic and Community Development Department is the lead entity and administrator for the CDBG and HOME funds.

The CDBG Program and activities outlined in this FY 2025 CAPER principally benefited low- and moderate-income persons and funding was targeted to neighborhoods where there is the highest percentage of low- and moderate-income residents.

The City during this CAPER reporting period budgeted and expended FY 2025 CDBG and HOME funds on the following strategies:

- **Housing Strategy – HSS** – Budget \$264,370.16, expended \$ 123,245.15.
- **Homeless Strategy – HMS** – Budget \$14,700.00, expended \$725.43.
- **Other Special Needs – SNS** – Budget \$29,600.00, expended \$0.00.
- **Community Development Strategy – CDS** – Budget \$407,000.00, expended \$2121,376.71.
- **Economic Development Strategy – EDS** – Budget \$0.00, expended \$0.00.
- **Administration and Management Strategy – AMS** – Budget \$709,778.00, expended \$0.00

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the Consolidated Plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Indicator	Unit of Measure	Expected Strategic Plan	Actual Strategic Plan	Percent Complete	Expected Program Year	Actual Program Year	Percent Complete
AMS-1 Overall Coordination	Administration, Planning, and Management	Other	Other	2	2	100.00%	2	2	100.00%
AMS-2 Fair Housing	Administration, Planning, and Management	Other	Other	1	1	100.00%			
AMS-3 Section 108 Loan Repayment	Administration, Planning, and Management	Other	Other	1	1	100.00%	1	1	100.00%
CDS-1 Infrastructure	Non-Housing Community Development	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	8	0	0.00%			
CDS-2 Public Services	Non-Housing Community Development	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2160	17032	100.00%	420	17032	100.00%
CDS-3 Community Facilities	Non-Housing Community Development	Public service activities other than	Persons Assisted	17	4195	100.00%	5	4195	100.00%

		Low/Moderate Income Housing Benefit							
CDS-4 Public Services	Non-Housing Community Development	Public Facility or Infrastructure activities other than Low/Moderate Income Housing Benefit	Persons Assisted	4	0	0.00%			
HMS-2 Operation/Support	Homeless	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	100	0	0.00%	20	0	0.00%
HSS-1 Homeownership	Affordable Housing	Homeowner Housing Added	Household Housing Unit	106	37	34.91%	22	37	100.00%
HSS-2 Housing Rehabilitation	Affordable Housing	Rental units constructed	Household Housing Unit	2	0	0.00%			
HSS-3 Housing Construction	Affordable Housing	Other	Other	1	0	0.00%	1	0	0.00%
SNS-1 Housing	Non-Homeless Special Needs	Rental units rehabilitated	Household Housing Unit	10	0	0.00%	5	0	0.00%
SNS-2 Services / Facilities	Non-Homeless Special Needs	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	40	102	100.00%	8	102	100.00%

Table 1 – Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

During the FY 2025 CAPER reporting period, the City of Wheeling did not meet all its goals for expected units of measurement. However, these activities are still in progress and the City should meet its goals in the FY 2025 2026 reporting period.

During the FY 2025 CDBG and HOME Program Year, the City of Wheeling addressed the following strategies and specific objectives from its Five-Year Strategic Initiatives:

Housing Priority

There is a continuing need to improve the quality and range of the housing stock in the City of Wheeling by increasing the supply of decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers, which is affordable to low- and moderate-income persons and households.

Goals:

- **HSS-1 Homeownership.** Increase the supply of affordable owner-occupied housing units through housing counseling and eligible direct assistance to homebuyers including mortgage principal reductions, interest rate reductions, downpayment and closing cost assistance, etc.

The City of Wheeling planned to assist twenty-two (22) first-time homebuyers during this CAPER period. They assisted thirty seven (37) first-time homebuyers during this CAPER period.

- **HSS-3 Housing Construction.** Increase the supply and range of new affordable and accessible housing units in the city for owners and renters through the new construction and rehabilitation and adaptive reuse of existing buildings.

The City of Wheeling planned on constructing one (1) rental housing unit. This project was not completed and will be completed during the FY 2026 CAPER period.

Homeless Priority

There is a continuing need for housing and supportive services for unsheltered persons, families, those at risk of becoming homeless, and victims of domestic violence.

Goals:

- **HMS-2 Operation/Support.** Assist homeless providers in the operation of housing and support services for those who are unsheltered and persons who are at-risk of becoming homeless.

The City of Wheeling planned to assist twenty (20) homeless individuals during this CAPER period. This project was not completed and will be completed in the FY 2026 CAPER period.

Other Special Needs Priority

There is a continuing need for affordable housing, services, and facilities for the elderly, frail elderly, persons with disabilities, persons with HIV/AIDS, victims of domestic violence, persons with alcohol/drug dependency, and persons with other special needs.

Goals:

- **SNS-1 Housing.** Increase the supply of affordable, accessible, decent, safe, sound, and sanitary housing for the elderly, frail elderly, persons with disabilities, persons with HIV/AIDS, victims of domestic violence, persons with alcohol/drug dependency, and persons with other special needs through the rehabilitation of existing buildings and new construction.

The City of Wheeling planned to rehabilitate five (5) rental units during this CAPER period. The project was not completed and will be completed in the FY 2026 CAPER period.

- **SNS-2 Services/Facilities.** Support supportive service programs and facilities for the elderly, frail elderly, persons with disabilities, persons with HIV/AIDS, victims of domestic violence, persons with alcohol/drug dependency, and persons with other special needs.

The City of Wheeling planned to assist eight (8) low/mod individuals through the Seeing Hand Association Workshop. They assisted one hundred and two (102) during this CAPER period.

Community Development Priority

There is a continuing need to improve public and community facilities, infrastructure, public social/welfare services, food programming, public safety, clearance, and quality of life for all City of Wheeling residents.

Goals:

- **CDS-2 Public Services.** Improve and enhance social and human services, programming, food and nutrition assistance, and transportation for low- and moderate-income persons and households, the youth, the elderly, and persons with disabilities within the City of Wheeling.

The City of Wheeling planned to assist for hundred and twenty (420) low/mod individual through public service activities. The City assisted sixteen thousand nine hundred and eighty (16,980) this CAPER period.

- **CDS-3 Community Facilities.** Improve and enhance the quality, location, and accessibility of the City's parks, recreational facilities, public spaces, trails, bikeways, and all public and community facilities.

The City of Wheeling planned to assist five (5) public facilities during this CAPER period. The City assisted two (2) facilities this CAPER period and will complete the incomplete projects during the FY 2026 CAPER period.

Administration, Planning, and Management Priority

There is a continuing need for sound planning, administration, management, and oversight of Federal, State, and local funding, programming, and investment.

Goals:

- **AMS-1 Overall Coordination.** Provide program management and oversight for the successful administration of Federal, State, and local funded programs and compliance with related laws and regulations, including planning services for special studies, the five-year consolidated plan, annual action plans, substantial amendments, consolidated annual performance and evaluation reports, environmental reviews and clearance, etc.

The City of Wheeling utilized CDBG administration funds to cover administration costs for the CDBG program during the CAPER period.

- **AMS-3 Section 108 Loan Repayment.** Provide funds to make interest and principal payments on a Section 108 Loan.

The City of Wheeling did not utilize funds for Section 108 Loan Repayment this CAPER period. This project will be completed in the FY 2026 CAPER period.

Greatest Needs

The greatest need for the City of Wheeling and the Northern Panhandle HOME Consortium is affordable housing. The Consortium used HOME funds to assist with this need and assisted thirty-seven (37) low-income households with downpayment and closing cost assistance to buy a home.

In addition, 100% of the CDBG funds went to assist low- and moderate-income households in the City of Wheeling.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG	HOME
White	10,613	102
Black or African American	5,577	0
Asian	2	0
American Indian /American Native	7	0
Native Hawaiian/Other Pacific Islander	615	0
Other multi-racial	0	0
Total:	16,814	102
Hispanic	769	1
Not Hispanic	16,045	101

Table 2 – Table of Assistance to Racial and Ethnic Populations by Source of Funds

Narrative

The City of Wheeling's CDBG program benefitted 10,613 (63.12%) White families, 5,577 (33.17%) Black or African American families, 2 (0.01%) Asian families, 7 (0.04%) American Indian or American Native families, 615 (3.66%) Native Hawaiian or Other Pacific Islander families, 769 (4.57%) were Hispanic.

The City of Wheeling's HOME program benefitted 102 (100.00%) White families. Of the families assisted, 1 (0.98%) was Hispanic.

CR-15 - Resources and Investments 91.520(a)**Identify the resources made available**

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	FY 2025	\$ 1,131,704.00	\$ 838,734.15
HOME	FY 2025	\$ 293,744.16	\$ 411,208.17
CDBG-CV (Other)	FY 2020	\$ 867,511.00	\$ 3,755.30
HOME-ARP	FY 2021	\$ 1,106,378.00	\$ 0.00

Table 3 – Resources Made Available**Narrative**

The City of Wheeling has received the following grant amounts during the reporting period of July 1, 2025, through June 30, 2026:

- **CDBG Allocation:** \$1,131,704.00
- **CDBG Program Income:** \$8,661.20
- **HOME Allocation:** \$293,744.16
- **HOME Program Income:** \$29,701.79
- **CDBG-CV Allocation:** \$867,511.00
- **HOME-ARP Allocation:** \$1,106,378.00
- **Total Funds:** **\$3,437,700.15**

Under the FY 2025 Program Year, the City of Wheeling received the above amounts of Federal Entitlement Grants and Supplemental Allocations. The HUD Director, Community Planning and Development Division, signed the FY 2025 CDBG and HOME Grant Agreements on September 15, 2026, and the grant funds were available to the City of Wheeling after September 12, 2025, when the City signed the Grant Agreements. The City also received \$8,661.20 in CDBG program income in Housing Rehabilitation loan repayments. The City recaptured \$29,701.79 in HOME funds during this CAPER reporting period.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Citywide	65%	65%	The City funded 12 projects during this CAPER reporting period in this Target Area with CDBG funds.
Low/Mod Areas	14%	14%	The City funded 4 projects during this CAPER reporting period in this Target Area with CDBG funds.
Northern Panhandle HOME Consortium	21%	21%	The HOME Consortium funded 3 projects during this CAPER reporting period in this Target Area with HOME funds.

Table 4 – Identify the geographic distribution and location of investments**Narrative**

The City of Wheeling and the Northern Panhandle HOME Consortium has allocated its CDBG and HOME funds for FY 2025 to principally benefit low- and moderate-income persons. The City has a public benefit ratio of 100% of its funds, which principally benefits low- and moderate-income persons. In selecting projects for funding, the following criteria were used:

- The Public Facilities activities were either located in a low- and moderate-income census area or have a low- and moderate-income service area benefit or clientele.
- Acquisition and demolition of structures were either located in a low- and moderate-income census area or it falls under removal of slum and blight on a spot basis.
- The public services activities were for social service organizations whose clientele qualify under the presumed benefit category of the regulations or who principally serve low-income persons.
- The First-Time Homebuyer Program had an income eligibility criterion; therefore the income requirement restricts funds to low- and moderate-income households throughout the Northern Panhandle HOME Consortium.

The proposed activities under the FY 2025 CDBG Program Year were located in areas with the highest percentages of low- and moderate-income persons and those block groups with a percentage of minority persons above the average for the City of Wheeling.

The HOME funds were used for administration and for housing projects. The HOME Consortium funds were allocated to income eligible households to purchase an affordable house. All of the funds were used to benefit low- and moderate-income households (100%).

Leveraging:

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The City of Wheeling received HOME funds through the Northern Panhandle HOME Consortium of \$293,744.16 during this CAPER reporting period that was used to provide First Time Homebuyer Assistance. The HOME Consortium had \$182,483.75 in HOME Match funds during this CAPER reporting period and a total of \$2,378,585.13 in excess Match funds to be carried over to the next federal fiscal year.

The City also received the following grants and funding:

- Coronavirus State and Local Fiscal Recovery Funds - \$1,418,271.97
- Wheeling Heritage - \$50,162.59
- High Intensity Drug Trafficking Areas Program - \$233,855
- Fire Station Grant – \$136,527.57
- Opioid Grant - \$522,839.99
- Clay School - \$500,000.00
- West Virginia First Foundation - \$323,336.85
- WVU Cancer Center Grant - \$500,000.00
- Highway Safety Grant - \$96,685.33
- DEM-DR4787-WPCD - \$160,593.37
- FEMA Paramedic Grant - \$56,837.86
- FEMA WV Flood - \$202,541.32
- FEMA Fire Equipment - \$24,100.00
- DEP Grant - \$14,555.10
- HUD Section 208 - \$380,938.94
- WV DLAP Grant - \$238,035.00

The Northern Panhandle Continuum of Care (NPCoC) organizations obtained the following federal funds:

- The U.S. Department of Housing and Urban Development renewed the FY 2024 funds to the Northern Panhandle Continuum of Care in the amount of \$869,685 for the Fiscal Year 2025 for a total of seven projects. Projects included; CoC Planning Project Application FY 2025, FY 2025 YHDP Joint Transitional Housing - Rapid Re-Housing, FY 2025 YHDP Supportive Services Only - Coordinated Entry, FY 2025 YHDP Supportive Services Only for Youth, NPCoC HMIS Application FY 2025, NPCoC SSO Coordinated Entry Application FY 2025, Permanent Housing - Rapid Re-Housing and YHDP HMIS Renewal (Manual Entry).

Publicly Owned Land

The City did not acquire or improve any land, property, or buildings with CDBG funds that were available for sale during the FY 2025 CAPER period.

The City's Old North Park Landfill has remained in the WV DEP's Landfill Closure Assistance Program (LCAP) since 2017 but has continued to encounter delays. The engineering contractor applied to the US Army Corp of Engineers in FY 2020 to divert a small stream that is adjacent to the property and is still seeking the US ACE's approval of a 404 Permit, due to some changes in the ACE's process. There is also pending approval of a 401 certification by the state program. DEP has confirmed that these approvals are still waiting. Although the final site layout will differ from the City's original conceptual plan, the intention is still to properly close the landfill and prepare the site for future recreational development.

Progress continues with the Robrecht property. The City aims to redevelop the site into a unique downtown waterside park and trailhead with improved connections to the Wheeling Heritage Trail including facilities for parking. The site will be a community landmark with outdoor seating and a prime location for view of the creek and river, as well as historic signage, public art, a kayak launch pad, restored rail trestles, and stormwater management. The City has successfully used EPA Targeted Brownfields Assessment funding, followed by Belomar Regional Council's EPA Community-wide Brownfields Assessment Grant to conduct environmental assessments, cleanup and reuse planning, and a Site Disposition Study. Presently, there is an EPA Brownfields Clean-up Grant on this site and the City is working to use this funding in combination with the WV Department of Transportation's Transportation Alternative Program (TAP) grant for the full design and engineering for the end use of the site, that includes costs of achieving a voluntary environmental completion certificate, as well as permitting and bidding for a shovel ready project. This cleanup-redevelopment will allow for remedial capping of contaminants with clean fill and hardscape (parking lots, sidewalks, and trails), and the use of the existing abandoned railroad spans over the Wheeling Creek. The site is in the WV Voluntary Remediation Program. An environmental consultant continues to do quarterly monitoring of four wells on site. During the reporting period, the City put out to bid the first phase of construction, which is for the area closest to the trail. However, the bids received were over budget so the city is currently working on rebidding the project so that work can begin in the fall of 2025. The DoT portion of the project will begin following the completion of the first phase. The City will still need to secure other funding opportunities for the project's final completion and has successfully obtained an additional TAP grant to date.

With regard to the Penn Wheeling Closure property, there has also been progress. The City-owned property is in the WV Voluntary Remediation Program (VRP). The City is working to use a WV DEP Revolving Loan Fund (RLF) and subgrant for the environmental clean-up of the former factory property. An environmental consultant continues to monitor the 13 wells on site, which is instrumental in defining the cleanup. In addition, the City now owns the adjacent property which the DEP has allowed to be added into the VRP. During the reporting period, testing was done for indoor air quality at the building on the adjacent parcel. In addition, the City has been working to grind material to raise the entire site out of the floodplain. Once cleaned up and the VRP is completed, the City will be able to market the site for reuse.

As for the City-acquired Clay School property, the City has received an EPA Brownfields Cleanup Grant to complete necessary testing and removal of Asbestos and lead based paint, as well as for removal and disposal of other hazardous materials. The City contracted with a consulting firm to provide community-based stakeholder engagement a conceptual redevelopment plan for the site. The City additionally received a technical assistance grant from EPA to use the studies that have been done on the site and formulate the best future use for the property. With the property's proximity to the adjacent East Wheeling Sports Complex, it has been recommended that the Nelson Jordan recreational facility should be moved to this site and its current location should be closed. During the reporting period, the City entered into a contract for asbestos abatement to begin this fall. It is the city's intention to demolish the structure and prepare the land for redevelopment.

Fiscal Year Summary – HOME Match	
1. Excess match from prior Federal fiscal year	\$ 2,285,168.31
2. Match contributed during current Federal fiscal year	\$ 182,483.75
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	\$ 2,467,652.06
4. Match liability for current Federal fiscal year	\$ 89,066.93
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	\$ 2,378,585.13

Table 5 – Fiscal Year Summary - HOME Match Report

Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash \$ (non-Federal sources)	Foregone Taxes, Fees, Charges \$	Appraised Land/Real Property \$	Required Infrastructure \$	Site Preparation, Construction Materials, Donated labor \$	Bond Financing \$	Total Match
City of Wheeling WH-298	10-23-2024	6,209.21					41,272.54	\$47,481.75
City of Wheeling WH-299	10-31-2024		2,040.00					\$2,040.00
City of Wheeling WH-300	11-27-2024		3,412.75					\$3,412.75
City of Wheeling WH-301	12-02-2024		3,500.00					\$3,500.00
City of Wheeling WH-302	1-27-2025		2,500.00					2,500.00
City of Wheeling WH-303	04-21-2025	1,374.48					24,250.00	\$25,624.48
City of Wheeling WH-304	06-06-2025	2,500.00						\$2,500.00
City of Wheeling WH-305	07-07-2025		3,248.88					\$3,248.88
City of Wheeling WH-306	07-18-2025		5,818.77					\$5,818.77
City of Wheeling WH-307	09-26-2025	1,768.40					28,000.00	\$29,768.40
City of Weirton WR-H23-02	10-04-2024	3,000.00						\$3,000.00
City of Weirton WR-H23-03	10-18-2024	2,940.00						\$2,940.00
City of Weirton WR-H24—001	05-29-2025	1,881.07						\$1,881.07
City of Weirton WR-H24-02	05-30-2025	7,509.47						\$7,509.47
City of Weirton WR-H24-03	09-23-2025	4,000.00						\$4,000.00

Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash \$ (non-Federal sources)	Foregone Taxes, Fees, Charges \$	Appraised Land/Real Property \$	Required Infrastructure \$	Site Preparation, Construction Materials, Donated labor \$	Bond Financing \$	Total Match
City of Weirton WR-H24-04	09-29-2025	8,441.24						\$8,441.24
Brooke County BC-FTHB-118	11-14-2025	2,162.04						\$2,162.04
Brooke County BC-FTHB-121	04-29-2025	6,654.90						\$6,654.90
Brooke County BC-FTHB-123	05-28-2025	3,000.00						\$3,000.00
Hancock County HC-FTHB-116	06-13-2025	17,000.00						\$17,000.00
Totals:	-	\$68,440.81	\$20,520.40	-	-	-	\$93,522.54	\$82,483.75

Table 6 – Match Contribution for the Federal Fiscal Year
Period of 10/01/2024 to 9/30/2025

HOME MBE/WBE Report

Program Income – Enter the program amounts for the reporting period				
Balance on hand at beginning of reporting period \$	Amount received during reporting period \$	Total amount expended during reporting period \$	Amount expended for TBRA \$	Balance on hand at end of reporting period \$
\$ 0.00	\$ 29,701.79	\$ 29,701.79	\$ 0.00	\$ 0.00

Table 7 – Program Income

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Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period

	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Contracts						
Number	0	0	0	0	0	0
Dollar Amount	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
Sub-Contracts						
Number	0	0	0	0	0	0
Dollar Amount	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

Table 8 – Minority Business Enterprises

	Total	Women Business Enterprises	Male Business Enterprises
Contracts			
Number	0	0	0
Amount	\$ 0.00	\$ 0.00	\$ 0.00
Sub-Contracts			
Number	0	0	0
Dollar Amount	\$ 0.00	\$ 0.00	\$ 0.00

Table 9 – Women Business Enterprises

Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted

	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Dollar Amount	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

Table 10 – Minority Owners of Rental Property

Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition.

Parcels Acquired	0
Businesses Displaced	0
Nonprofit Organizations Displaced	0
Households Temporarily Relocated, not Displaced	0

Table 11 – Relocation and Real Property Acquisition

Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

Table 12 – Minority Property Enterprises

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of homeless households to be provided affordable housing units	0	0
Number of non-homeless households to be provided affordable housing units	23	37
Number of special-needs households to be provided affordable housing units	0	0
Total:	23	37

Table 13 – Number of Households

	One-Year Goal	Actual
Number of households supported through rental assistance	0	0
Number of households supported through the production of new units	1	0
Number of households supported through the rehab of existing units	0	0
Number of households supported through the acquisition of existing units	22	37
Total:	23	37

Table 14 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

During the FY 2025 CDBG program year, the City of Wheeling did not fund any projects to construct new units, the acquisition of existing units, or provide any rental assistance with CDBG funds. All the affordable housing projects were open to the residents of the Consortium and used HOME funds.

During this CAPER reporting period, the City of Wheeling funded and completed the following projects:

- **City of Wheeling – First-Time Homebuyer Program** – HOME funds were used to provide deferred, forgivable loans to qualified first-time homebuyers who required downpayment and closing cost assistance with their purchase of a home within the City limits of Wheeling, West Virginia. Five (5) households were assisted, utilizing \$50,573.70 in HOME funds.
- **City of Weirton – First-Time Homebuyer Program** – HOME funds were available to provide deferred, forgivable loans to qualified first-time homebuyers who required downpayment and closing cost assistance with their purchase of a home within the City limits of Weirton, West Virginia. Seven (7) households were assisted, utilizing \$68,612.79 in HOME funds.
- **Hancock County – First-Time Homebuyer Program** – HOME funds were used to provide deferred, forgivable loans to qualified, first-time homebuyers who required downpayment and closing cost assistance with their purchase of a home within Hancock County, West Virginia. Eight (8) household was assisted, utilizing \$82,156.00 in HOME funds.
- **Brooke County – First-Time Homebuyer Program** – HOME funds were used to provide deferred, forgivable loans to qualified, first-time homebuyers who required downpayment and closing cost assistance with their purchase of a home within Brooke County, West Virginia. Two (2) households were assisted during the reporting period, utilizing \$20,664.00 in HOME funds.
- **Ohio County – First-Time Homebuyer Program** – HOME funds were available to provide deferred, forgivable loans to qualified, first-time homebuyers who required downpayment and closing cost assistance with their purchase of a home within Ohio County, West Virginia. One (1) household was assisted, utilizing \$10,132.00 in HOME funds.
- **Marshall County – First-Time Homebuyer Program** – HOME funds were used to provide deferred, forgivable loans to qualified, first-time homebuyers who required downpayment and closing cost assistance with their purchase of a home within Marshall County, West Virginia. Fourteen (14) households were assisted, utilizing \$140,495.42 in HOME funds.
- **CHDO Set-Aside** – HOME funds were set aside to fund an eligible Community Housing Development Organization (CHDO) housing project. This equated to 15% of the HOME Program entitlement awarded to the WV Northern Panhandle HOME Consortium for FY 2025. During this reporting period, no CHDO funds were expended.

The City proposed assisting 22 low-income households. During this CAPER reporting period, the City and the HOME Consortium assisted 37 first-time homebuyers.

Discuss how these outcomes will impact future annual action plans.

The City of Wheeling continued to work towards achieving its goal of providing decent, safe, sound, and affordable housing for its low- and moderate-income residents. The City continued to provide funds for closing costs and downpayment assistance for first-time homebuyers and through funding the development of new housing.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Persons Served	CDBG Actual	HOME Actual
Extremely Low-income	0	1
Low-income	0	18
Moderate-income	0	18
Total	0	37

Table 15 – Number of Persons Served

Narrative Information

During this CAPER reporting period, the City of Wheeling did not use its CDBG funds to assist with affordable housing. The City and the Northern Panhandle HOME Consortium used HOME funds to assist 37 households, of which 2.70% were Extremely Low-Income, 48.64% were Low-Income, and 48.64% were Moderate-Income.

The City of Wheeling used its limited CDBG and HOME funds to address its numerous housing and community development needs. The City of Wheeling has been working in cooperation with the non-profit housing providers to address the City's affordable housing needs using CDBG funds, HOME funds, and funds provided through the WV Housing Development Fund.

The City of Wheeling is the Participating Jurisdiction (PJ) for the Northern Panhandle HOME Consortium. The following cities and counties are members of the Northern Panhandle HOME Consortium: the City of Wheeling, the City of Weirton, and the Counties of Hancock, Brooke, Ohio, and Marshall. The members of the Northern Panhandle HOME Consortium Council are representatives from the local participating governments, and they meet regularly with their local elected officials and the non-profit housing provider agencies at least once a year to determine housing needs and how best to allocate HOME funds. The Northern Panhandle HOME Consortium Council meets quarterly, however many meetings have been cancelled since COVID. The HOME funds the Consortium received during this CAPER reporting period were used to assist low-income families through its First-Time Homebuyer Program.

In FY 2025, the City of Wheeling provided CDBG, HOME, program income, and other funds that were used to develop or rehabilitate housing in the City. The results of the activities funded during the FY 2025 CAPER reporting period as required in HUD Table 2-A:

- **Production of new rental units** – FY 2025 = 0 units; and Five-Year Total = 0 units.
- **Production of new owner-occupied units** – FY 2025 = 0 units; and Five-Year Total = 0 units.
- **Homebuyer Training/Counseling** – FY 2025 = Thirty-seven (37) people received homebuyer education under HOME, as it is a requirement for eligibility under the First-Time Homebuyer

program. To avoid duplication of reporting, the City only reports the households when they have closed on a house. Five-Year Total = 37 households.

- **First-Time Homebuyers Assisted** – FY 2025 = 37 households were assisted; and Five-Year Total = 37 households.
- **Handicapped Accessible Rehabilitations** – FY 2025 = 0 units; and Five-Year Total = 0 units.
- **Housing Units Remediated or Abated for Lead Based Paint** – FY 2025 = 0 units; and Five-Year Total = 0 units.
- **Fair Housing Education** – FY 2025 = 519 households were counseled; and Five-Year Total = 519 households.
- **Housing Units Inspected** – FY 2025 = A total of 650 units in low/mod areas were inspected for code compliance in the City; and Five-Year Total = 650.
- **Housing Units Demolished (Non-CDBG)** – FY 2025 = 43 demolition units; and Five-Year Total = 43 units.

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CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through: Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Northern Panhandle Continuum of Care works to develop a seamless system of supportive services for homeless people in this region, considering every stage of a homeless person's transition from life on the streets to stable, permanent housing. While the NPCoC has a total membership of more than 40 organizations. The NPCoC functions as a grassroots, proactive resolution body, as opposed to a fund-seeking entity. The constitution of the group is varied, and each member lends several strengths to the group's planning process by offering access to an array of factual data, a wellspring of resources and varied perspectives on the current issues.

The NPCoC is designed to promote a community-wide commitment to the goal of ending homelessness by administering federal and state funds and coordinating the work of providers. Efficient and effective coordination is intended to quickly rehouse individuals and families experiencing homelessness, persons experiencing trauma or a lack of safety related to fleeing or attempting to flee domestic violence, dating violence, sexual assault, and stalking, and youth experiencing homelessness while minimizing the trauma and dislocation caused by homelessness. Efficient access to and effective utilization of mainstream programs by homeless individuals and families advances permanent housing and self-sufficiency.

The City of Wheeling and Weirton work within the context of the NPCoC network of housing and service providers. Both Wheeling and Weirton experience similar barriers and challenges when addressing the needs of homeless populations. Quarterly strategic planning meetings of NPCoC community members and leaders are shared between the two cities. These meetings enhance planning and provide the opportunity to share successes and barriers that homeless providers encounter.

Around 120 individuals and families were housed through the NPCoC in the time period given. Our Homeless outreach through HMIS (at various agencies, shelters and street outreach) entered 2,020 individuals into the HMIS system (through various programs like ERAP and Rapid Rehousing).

The NPCoC formally adopted and adheres to a 5-year NPCoC Community Strategic Plan to End Homelessness that describes the strategies, objectives, and action steps necessary to permanently resolve homelessness throughout the five-county Northern Panhandle region. The plan included specific goals for successful outreach to individuals and families experiencing homelessness and how to assess household needs and provide links to appropriate services and programs.

Regular contact with people experiencing homelessness is one of the most successful methods for ensuring progress in stability and independence, as well as reducing recidivism. To implement the NPCoC Strategic Plan related to outreach, NPCoC members continue to work on developing regional committees that provide representation for the northern and southern regions to provide regular updates on all five

counties. The NPCoC recently changed leadership. The Board and membership has increased in numbers and participation with organizations represented that reflect the geography of the entire CoC area. By reporting on local needs and progress, the NPCoC is actively coordinating services to address unmet needs.

NPCoC street outreach involves four organizations that visit unsheltered locations, local emergency shelters, and drop-in centers on a regular basis. Outreach to unsheltered locations such as wooded-area campsites is designed to identify the unsheltered population, build rapport, and link individuals to available services in the region. The four organizations providing outreach are Project HOPE, Youth Services System, YWCA Wheeling, and Helping Heroes also meeting some of these needs are Street Moms a collective working to meet the needs of the homeless in the Northern Panhandle. A three-pronged approach to outreach is used connecting weekly with homeless clients, community partners, and landlords. Street outreach is focused on connecting the unsheltered and sheltered homeless population to permanent housing through a referral to Coordinated Entry and needs are evaluated using a standardized assessment and linkage to resources are readily available. Funded through ESG, three groups provide specialized outreach, including Youth Services System for youth, YWCA Wheeling and Change Inc. for domestic violence victims, and Helping Heroes for Veterans, which all full entries into the Coordinated Entry System. Project HOPE is a medical-based outreach team under the OC Health Department. Project Hope is comprised of nurses, community members, and volunteers who visit campsites, assess medical needs, and provide referrals to the Coordinated Entry System. Street MOMs is a community-based outreach initiative that connects daily with unsheltered individuals and provides emergency and non-facility-based care. Collectively, all four organizations offering outreach services cover 100% of the NPCoC's five-county geographic area.

While the NPCoC has operated a Coordinated Entry System since 1995, the NPCoC formalized Coordinated Entry in 2018 through the development of Board-approved policies and procedures. The NPCoCs System is classified as a multi-site, centralized access system, providing multiple access points for separate homeless subpopulations. GWCH is the NPCoCs System access point for local community members. The YWCA of Wheeling and Change Inc. is the access point for households fleeing, or attempting to flee, domestic violence or other dangerous/life-threatening conditions. The Coordinated Entry System is accessible throughout the entire five-county region, as GWCH can conduct Centralized Intake and Assessments virtually using a HIPPA-compliant LifeSize videoconferencing center.

The Coordinated Entry System uses evidence-based practices to determine the most appropriate program available to meet the needs of each applicant. This includes diversion to family and friends if possible, and screening for placement in local emergency shelters, as well as other supportive service and housing programs. Individual Service Plans and Housing Plans are developed, which include assistance with housing search and placement. Prioritization of placement into housing occurs during monthly Provider Committee meetings.

Addressing the emergency shelter and transitional housing needs of homeless persons

Within the City of Wheeling, there are several emergency shelter providers. These providers located in Ohio County include the Greater Wheeling Coalition for the Homeless, Salvation Army, Helping Heroes, YWCA, Youth Services System, and Northwood Health Systems. CHANGE Inc. also offers a domestic violence shelter in Weirton, WV.

In addition to these emergency shelter providers, three (3) organizations operate Transitional Housing projects in the region including the Greater Wheeling Coalition for the Homelessness (GWCH), Helping Heroes, and YWCA. GWCH's Transitional Housing project offers eight (8) units of shelter in two (2) buildings, one dedicated to families with children and the other for single adults/couples who are not separated by gender or by household composition. Helping Heroes offers transitional housing for Veterans and their families. YWCA serves single women as well as those with children.

In 2023, The Life HUB low barrier shelter was opened for operation in Wheeling. The Life HUB facility added 28 beds to the already existing emergency shelter inventory within the NPCoC area of operation. The benefit of The Life HUB is its low-barrier entrance for unsheltered residents. Other emergency shelters in the NPCoC, except for Northwood, are not low-barrier and individuals must meet extensive requirements for entry. The Life HUB receives funding from multiple sources, but is not currently supported with federal funding. The NPCoC benefited from the Greater Wheeling Homeless Coalitions' conversions of transitional housing to meet low-barrier standards in 2024. This conversion broadened the scope of homeless individuals that can be accommodated for transitional housing within the City of Wheeling. The GWCH also secured funding from the Federal Home Loan Bank of Pittsburgh to assist with the rehabilitation of the Gertrude Flats Apartments in East Wheeling. This grant rehabilitated housing for 18 homeless individuals with disabilities that are designated as "hard to house" chronically homeless and provide a shelter alternative for their clients that are unable take part in transitional housing due to their disability.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Utilizing the Housing First model, homeless individuals and families are housed as soon as they are eligible for housing, based on a centralized assessment as well as housing availability. Prior to housing, homeless individuals/families are assigned to a supportive services team to receive supportive service once they obtain their housing. This model has been effective in housing retention.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

During Centralized Intake and Assessment (CIA), the Greater Wheeling Coalition for the Homelessness (GWCH), on behalf of all shelter programs in the region, asks potential clients to consider if there are any options remaining to them before they enter the homeless support system. In addition to using these diversion techniques to reduce the number of people who require assistance, GWCH is able to provide prevention assistance through sources such as the state Emergency Solutions Grant (ESG) and the Veterans Administration's Supportive Services for Veteran Families to help people who are at imminent risk of becoming homeless from doing so. Unfortunately, these funding sources place strict limits on the degree of prevention assistance that can be provided.

The Northern Panhandle Continuum of Care (NPCoC) identified major supportive service needs for peer recovery, sobriety services, and addiction services. Overall, there is a need for more specialized case workers, as the current case management system is burdened. There is also a need for overnight staff at all institutions to ensure that goals and outcomes are reached.

There will always be a need for improvements in the assessment and referral system within the city and throughout the Northern Panhandle homeless and housing provider network. Not all social service organizations are directly involved with the NPCoC, receive funding through NPCoC, or participate in HMIS. Regardless, these organizations and agencies play a key role in reducing homelessness and supporting individuals seeking permanent housing, and their work advances addressing the region's needs.

To ease the demands on the Wheeling and Northern Panhandle social service institutional structure, the region needs more decent, safe, sound, and affordable rental housing as well as employment opportunities that support at least a living wage for those at risk of becoming homeless. The institutions and organizations involved also need to strengthen their joint comprehensive housing strategy, including case management, substance abuse treatment, mental and physical healthcare, and educational and job training opportunities.

West Virginia 211 is the statewide clearinghouse linking people in need with appropriate community resources. Supported by the West Virginia United Way Collaborative, which is a consortium of 14 United Way chapters across the state including the United Way of Upper Ohio Valley, West Virginia 211 provides connections to basic needs intended to prevent individuals and families from becoming homeless. In FY 2024, WV 211 handled 25,569 calls, 3,133 texts, 3,324 chats, and 127,515 website searches for West Virginians seeking assistance. Statewide, the top five needs were Utility Assistance (41%), Rent/Mortgage Assistance (27%), Food Insecurity (11%), Shelter/Homeless Support (6%), and Volunteer Income Tax

Assistance (VITA) Tax Prep (3%).

Agency representation is also part of the NPCoC centralized assessment team meetings, during which agency representatives gather to discuss individuals that have been identified with needs and connect those individuals with services that are available through the various agencies being represented. Assessment team members also assist individuals with applications for various resources to assist them in addressing their particular need. Individuals being discharged from inpatient mental healthcare and substance abuse treatment programs are particularly targeted for these services. However, these services are also available for other homeless, chronic homeless, or those near homelessness.

Once an individual is on the centralized assessment completion roster or another supportive services team roster, their needs are individually reviewed and assessed through the Vulnerability Index - Service Prioritization Decision Assistance Tool (VI-SPDAT) system and the individual is connected with the services that they need to be permanently housed and thrive in their community. This includes access to various resources, employment programs, primary care, mental health, or other specific needs identified by the team.

When no discharge plan is in place, or clients are unable to care for themselves, staff provide referral to resources such as personal care homes and assisted living facilities or direct support, including assistance with an application for public housing, searches for private market housing, and referral to local social service and mainstream benefit providers. Specific destinations for people discharged from health care facilities include private market apartments, the homes of family and friends, or state- and locally-funded housing options.

The NPCoC regularly meets with the Northern Panhandle Re-Entry Council, Workforce WV, and liaisons with local school districts to discuss discharge planning protocols for discharge of individuals from public institutions and foster care. The NPCoC Lead Agency also has offered trainings on discharge planning to educate the membership and develop a consistent message regarding the need for adhering to proper discharge planning standards.

CR-30 - Public Housing 91.220(h); 91.320(j)**Actions taken to address the needs of public housing**

The Wheeling Housing Authority (WHA) is the only municipal housing authority in Ohio County that is designated to oversee public housing. Wheeling Housing Authority has eight (8) public housing communities located in the City of Wheeling and consisting of a total of 644 public housing assisted units. There is a total of 148 units for family occupancy, 570 units for mixed populations (elderly or disabled), and 74 units for elderly occupancy. The Wheeling Housing Authority has a 92.56% overall occupancy rate for its public housing and tax credit developments. There were 257 individuals on the Public Housing waiting list as of August 2026. The Housing Choice Voucher Program had a stable utilization of the available vouchers. The total baseline for Section 8 Housing Vouchers was 573 vouchers. The Section 8 Housing Choice Voucher waiting list has 221 households on the list as of August 2026.

The Wheeling Housing Authority received \$1,265,511 under their HUD Capital Fund grant for FY 2025. During the FY 2025 CAPER reporting period, the Capital Funds were used for:

- Luau Manor: Replaced safety equipment on elevators, upgrades to 20 kitchens were completed
- Garden Park Terrace: Common hallways painted.
- Riverview Towers: Boiler and Water Heater upgrades, all windows replaced.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The Wheeling Housing Authority has an active Resident Advisory Board which provides feedback on the Housing Authority's plans and policies. The Housing Authority also appoints a public housing resident to the Housing Authority Board. Although the Housing Authority does not have a homeownership program, it refers interested tenants to the City of Wheeling for the First-Time Homebuyer Program.

The Resident Services Department is important at the Wheeling Housing Authority. The department offers many activities and community services for the residents of the public housing communities. WHA contracts with local social service providers and community agencies to provide recreational and educational programs for their youth and families. They also provide recreational activities and health care service links for the elderly.

Family Self-Sufficiency Program - The Family Self-Sufficiency (FSS) Program is a voluntary program that helps families improve their economic situation, so they don't have to depend on public assistance. Each FSS participant creates a five-year plan that includes employment goals and identifies training and educational needs. A case manager works with the family to identify and secure the services they need to accomplish these goals. Goals can include things like GED attainment, job training, higher education, and employment. The Family Self-Sufficiency (FSS) Program had approximately 25 participants during this CAPER period.

Youth Programs - Educational and recreational activities are available to Wheeling Housing Authority children on-site in partnership with area agencies and organizations.

Senior Programs - Recreational activities and health care service links are available at the elderly high rises, including a weekday lunch program at Garden Park Terrace Apartments in Warwood. The goal is to improve the quality of life in their high rises and to link residents with existing services in the community. A coordinator works to help residents get needed social services to maintain their independent living status. The coordinator also works with elected resident councils to plan activities and trips.

Actions taken to provide assistance to troubled PHAs

The Wheeling Housing Authority was not designated as "troubled" by HUD and is maintaining their "high performer" status according to HUD guidelines and standards.

DRAFT

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City of Wheeling in its most recent Analysis of Impediments to Fair Housing Choice did not identify any negative effects of its public policies that serve as barriers to affordable housing. The City had previously revised and updated its Zoning Ordinance and Land Development and Use Controls. These documents are consistent with the Fair Housing Act, Section 504, and the Americans with Disabilities Act. There are no other public policies that restrict fair housing.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

Despite efforts made by the City and social service providers, a number of significant obstacles to meeting underserved needs remain. Because resources were scarce, funding became the greatest obstacle. Insufficient funds hinder maintenance and limit the availability of funding to the many worthy public service programs, activities, and agencies. Planning and effective use of these limited resources proved critical in addressing Wheeling's needs and improving the quality of life of its residents. The following obstacles need to be overcome in order to meet underserved needs:

- High unemployment rate and loss of household income
- Lack of decent, sound, and affordable rental housing
- High cost of housing
- Aging population
- Low wages in the service and retail sectors
- Job training programs for the disabled
- Increase in the number of disabled persons needing housing
- Increase in the number of vacant and abandoned properties
- Lack of public transportation
- Increase in drug and alcohol abuse
- ADA improvement
- Programs for the youth and the elderly

The City of Wheeling worked to address these obstacles through the agencies and programs funded in FY 2025. Some of the activities to address these obstacles included:

- **CD-25-03 Upper Center Market Restroom Accessibility Improvements.** CDBG funds were used to make accessibility renovations to the restrooms in the Upper Centre Market.
- **CD-25-08 Russell Nesbitt Services - Accessible Bathroom Tubs.** CDBG funds will be used to

replace bathtubs with new accessible walk-in, low profile shower units within Russel Nesbitt Services' owned group homes located in Wheeling that are occupied by individuals with intellectual and developmental disabilities.

- **CD-25-09 Catholic Charities Center - Home-Delivered Meals Program.** CDBG funds were used to support the Home-delivered Meals Program by assisting in the purchase of food, containers, paper products, disposables, gasoline, etc. to prepare, provide, and deliver meals for the very low-income population.
- **CD-25-10 Family Service - Senior Nutrition Program.** CDBG funds were used to support the Family Service's Senior Nutrition Program by assisting in the purchase of food, containers, paper products, disposables, gasoline, etc. to prepare, provide, and deliver meals for the very low-income population.
- **CD-25-10 Family Service - Senior Nutrition Program.** CDBG funds were used to support the Family Service's Senior Nutrition Program by assisting in the purchase of food, containers, paper products, disposables, gasoline, etc. to prepare, provide, and deliver meals for the very low-income population.
- **CD-25-11 GWCH - Rapid Re-Housing for Young Adults.** CDBG funds were used to assist with the utilities, insurance, and municipal fire fee operating costs associated with the Joint Transitional Housing - Rapid Re-Housing (Joint TH-RRH) Program serving young adults (18-24 years of age).
- **CD-25-12 House of the Carpenter.** CDBG funds were used to support summer and winter break reading programs by assisting in the purchase of related materials for low- to moderate-income youth participants.
- **CD-25-13 Seeing Hand Association.** CDBG funds were used to assist with workshop and activity expenses for persons with visual impairments.
- **CD-25-14 The Soup Kitchen - Feeding Program.** CDBG funds were used to support the feeding program by assisting in the purchase of food and food containers to prepare and provide meals for the homeless and very low-income.
- **CD-25-15 Wheeling YMCA.** CDBG funds were used to assist in providing scholarships for membership and discounted health and wellness program fees for low- to moderate-income residents.
- **CD-25-16 Wheeling Health Right Clinic.** CDBG funds were used to assist in purchasing pharmaceuticals for a free health clinic that serves the very low-income and the homeless.
- **HOME-25-18 CHDO Set-Aside.** HOME funds were set aside to fund an eligible Community Housing Development Organization (CHDO) housing project. This amount equates to 15% of the HOME Program entitlement awarded to the (West Virginia) Northern Panhandle HOME Consortium for FY 2025. Funds to be used for the production or preservation of housing affordable to low- to moderate-income residents.
- **HOME-25-19 Northern Panhandle HOME Consortium - First-Time Homebuyer Program.** HOME

funds were used to provide deferred, forgivable loans to qualified first time homebuyers who require downpayment and closing cost assistance with their purchase and who wish to purchase a house within the Northern Panhandle HOME Consortium Area, which consists of the City of Wheeling, the City of Weirton, and Hancock, Brooke, Ohio, and Marshall Counties. The \$220,308.16 for the First Time Homebuyer Program will be awarded on a first come, first served basis to eligible homebuyers in the six (6) jurisdictions.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

For the City's and the HOME Consortium's First-Time Homebuyer Program, the City and the Consortium members continued to ensure that:

- Applicants for homeownership assistance received adequate information about lead-based paint requirements.
- Staff properly determined whether proposed projects were exempt from some or all lead based paint requirements.
- A proper visual assessment was performed to identify deteriorated paint in the dwelling unit, any common areas servicing the unit, and exterior surfaces of the building or soil.
- Prior to occupancy, properly qualified personnel performed paint stabilization and the dwelling pass a clearance exam in accordance with the standards established in 24 CFR Part 35.
- The home purchaser received the required lead-based paint pamphlet and notices.

For rehabilitation projects, the City and the HOME Consortium members continued to ensure that:

- Applicants for rehabilitation funding received the required lead-based paint information and understand their responsibilities.
- Staff determined whether proposed projects were exempt from some or all lead-based paint requirements.
- The level of federal rehabilitation assistance was properly calculated, and the applicable lead-based paint requirements determined.
- Properly qualified personnel performed risk management, paint testing, lead hazard reduction, and clearance services when required.
- Required lead hazard reduction work and protective measures were incorporated into project rehabilitation specifications.
- Risk assessment, paint testing, lead hazard reduction, and clearance work are performed in accordance with the applicable standards established in 24 CFR Part 35.
- Required notices regarding lead-based paint evaluation, presumption, and hazard reduction were provided to occupants and documented.
- Program documents established the rental property owner's responsibility to perform and

document ongoing lead-based paint maintenance activities, when applicable.

- Program staff monitored owner compliance with ongoing lead-based paint maintenance activities, when applicable.

Lead reduction involved the implementation of a lead-based paint treatment program which was carried out in conjunction with the City of Wheeling's CDBG and HOME funded housing activities. The goal of the lead-based paint treatment program was the reduction of lead paint hazards. The City did not fund any rehabilitation activities during this CAPER reporting period with CDBG funds.

During this CAPER reporting period, the City did not abate any units of lead-based paint.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

According to the 2020-2024 American Community Survey,

- 41.20% of households with earnings received Social Security income.
- 3.6% received public assistance.
- 28.3% received retirement income.
- 36.7% of female-headed households were living in poverty.
- 27.4% of all youth under 18 years of age were living in poverty.

The City's anti-poverty strategy is based on attracting a range of businesses and supporting work force development including job-training services for low-income residents. In addition, the City's strategy is to provide supportive services for low-income residents.

During this CAPER reporting period, the City funded the following projects to help lift residents out of poverty:

- **CD-25-09 Catholic Charities Center - Home-Delivered Meals Program.** CDBG funds were used to support the Home-delivered Meals Program by assisting in the purchase of food, containers, paper products, disposables, gasoline, etc. to prepare, provide, and deliver meals for the very low-income population.
- **CD-25-10 Family Service - Senior Nutrition Program.** CDBG funds were used to support the Family Service's Senior Nutrition Program by assisting in the purchase of food, containers, paper products, disposables, gasoline, etc. to prepare, provide, and deliver meals for the very low-income population.
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- **CD-25-11 GWCH - Rapid Re-Housing for Young Adults.** CDBG funds were used to assist with the utilities, insurance, and municipal fire fee operating costs associated with the Joint Transitional

Housing - Rapid Re-Housing (Joint TH-RRH) Program serving young adults (18-24 years of age).

- **CD-25-12 House of the Carpenter.** CDBG funds were used to support summer and winter break reading programs by assisting in the purchase of related materials for low- to moderate-income youth participants.
- **CD-25-13 Seeing Hand Association.** CDBG funds were used to assist with workshop and activity expenses for persons with visual impairments.
- **CD-25-14 The Soup Kitchen - Feeding Program.** CDBG funds were used to support the feeding program by assisting in the purchase of food and food containers to prepare and provide meals for the homeless and very low-income.
- **CD-25-15 Wheeling YMCA.** CDBG funds were used to assist in providing scholarships for membership and discounted health and wellness program fees for low- to moderate-income residents.
- **CD-25-16 Wheeling Health Right Clinic.** CDBG funds were used to assist in purchasing pharmaceuticals for a free health clinic that serves the very low-income and the homeless.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

Effective implementation of the Consolidated Plan and Annual Action Plan involves a variety of agencies both in the community and in the region. Coordination and collaboration between agencies are important to ensure that the needs in the community are addressed. The key agencies involved in the implementation of the Plan as well as additional resources that may be available are described below.

Public Sector:

- **City of Wheeling.** The City's Department of Economic and Community Development (DECD) will be responsible for the administration of the city's community development programs, including some of the local programs that assist target income residents. DECD's responsibilities will include managing and implementing the city's affordable housing policies, including the Consolidated Plan and related documents. Several other City Departments and Divisions will also be involved, including Planning, Code Enforcement, Public Works, Police, Fire, Recreation, Water, and Sewer.
- **The Wheeling Housing Authority.** The Wheeling Housing Authority is one of the primary owners of affordable housing within the community. The Housing Authority also administers the Housing Choice (Section 8) Voucher Program. The city will continue to work in close consultation with the Housing Authority regarding affordable housing issues in Wheeling.

Non-Profit Agencies:

There are several non-profit agencies that serve target income households in the greater Wheeling area. The city will continue to collaborate with these essential service providers. Some of them include:

- Catholic Charities of West Virginia
- Wheeling YMCA
- Wheeling Health Right
- Russell Nesbitt Services

- Soup Kitchen of Greater Wheeling, Inc.
- YWCA Wheeling
- Family Service Upper Ohio Valley
- House of the Carpenter
- Laughlin Chapel
- Seeing Hand Association
- Helping Heroes
- King's Daughters Child Care Center
- Youth Services System
- NAMI Greater Wheeling
- Greater Wheeling Coalition for the Homeless
- Wheeling Human Rights Commission

Private Sector:

The private sector is an important collaborator in the services and programs associated with the Consolidated Plan. The private sector brings additional resources and expertise that can be used to supplement existing services or fill gaps in the system. Lenders, affordable housing developers, business and economic development organizations, and private service providers offer a variety of assistance to residents such as healthcare, small business assistance, home loan programs, and assisted housing, among others. The city will work closely with this sector to meet Consolidated Plan goals and objectives. Funds for affordable housing are also provided through the Federal Home Loan Bank of Pittsburgh through its member banks.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City of Wheeling is committed to continuing its participation and coordination with public, housing, and social service agencies. The city solicits applications for CDBG and HOME funds. Upon request, the city sends out applications to agencies, organizations, and housing providers that have expressed an interest in submitting an application. Additionally, the city solicits applications for recipients of CHDO funds. The public service applications are reviewed by the Department of Economic and Community Development (DECD) and the City Manager to discuss any questions with the applicant. CHDO applications are reviewed by the DECD, the Northern Panhandle HOME Consortium members, and the city's consultants. The city provides technical assistance to its public and private agencies that they fund.

Section 225 Affordable Housing

During the FY 2025 reporting period, there were no Section 225 Affordable Housing units constructed.

Addressing "Worst Case" Housing and Housing for the Disabled

650 housing units were inspected for code compliance in the City of Wheeling during FY 2025. The City's Building and Planning Department is staffed with a Building Code Official, two Code Enforcement Officers,

two Building Inspectors and one Electrical Inspector. All Employees stay current with State required trainings and certifications. The City has a Vacant Building Registration Program, which encourages code-deficient vacant properties to be repaired and returned to use.

The City addresses housing for persons with disabilities through referrals that are made to the WV Division of Rehabilitation Services for assistance with the removal of architectural barriers. Additionally, assistance may be available at the Northern WV Center for Independent Living (NWVCIL) and/or the West Virginia Assistive Technology System (WVATS) Center for Excellence in Disabilities at West Virginia University.

The City of Wheeling Building Inspections office certify that inspections are done throughout the construction of projects to assure that all codes and accessibility provisions are being met.

The City of Wheeling funds the Wheeling Human Rights Commission (HRC), which informs renters, including the elderly and disabled, of their housing rights. The Wheeling HRC also distributes literature regarding disabilities as a protected class, and reasonable accommodations and modifications, and provides education and outreach regarding Fair Housing.

The Wheeling Housing Authority (WHA) continues to work with City Officials, to address the needs for housing low-income individuals. Additionally, the WHA is working with the City on its response to homelessness in the creation of The LIFE HUB. WHA is providing a leadership and fiscal role in that effort. The winter shelter was successfully operated between December and March. A building was purchased for the upcoming season and funding is being sought for beginning the operation of The LIFE HUB. The purpose of this initiative is to provide a central location to coordinate services to homeless and nearly homeless individuals, which includes individuals who are difficult to house and disabled individuals. Additionally, the center will house a 24/7, 365 low barrier shelter.

Identify actions taken to overcome the effects of any impediments identified in the jurisdiction's analysis of impediments to fair housing choice. 91.520(a)

During the FY 2025 CAPER Period, the Wheeling Human Rights Commission (HRC) continued to be staffed within the City of Wheeling Economic and Community Development Department (ECD), under the Human Rights Commission Ordinance passed by the Wheeling City Council on February 7, 2023. The HRC has the authority to retain cases of discrimination in the City of Wheeling, or to refer them to the West Virginia Human Rights Commission. The Ordinance provides equal opportunity in the areas of employment, housing and public accommodations, to all persons without regard to race, religion, color, national origin, ancestry, sex, age, blindness, disability, familial status, veteran status, sexual orientation or gender identity.

The ECD staff facilitates regular monthly business meetings of the HRC, which are open and announced to the media/public in advance. During FY 2025, eleven regular business meetings were held as follows:

- Wednesday, July 9, 2025 at 1:30 P.M.
- Wednesday, August 13, 2025 at 1:30 P.M.

- Wednesday, September 17, 2025 at 1:30 P.M. (*Rescheduled, due to staff conflict.*)
- Wednesday, October 8, 2025 at 1:30 P.M.
- Wednesday, November 12, 2025 at 1:30 P.M.
- Wednesday, December 10, 2025 at 1:30 P.M.
- Wednesday, January 14, 2026 at 1:30 P.M.
- Wednesday, February 11, 2026 at 1:30 P.M.
- Wednesday, March 11, 2026 at 1:30 P.M.
- Wednesday, April 15, 2026 at 1:30 P.M.
- Wednesday, May 13, 2026 at 1:30 P.M. (*Canceled due to lack of quorum.*)
- Wednesday, June 10, 2026 at 1:30 P.M.

The HRC recognizes the need for education regarding housing discrimination and therefore, as a matter of internal accountability, continues to track its hours towards Fair Housing Education and Outreach, in absence of an annual Agreement with the Fair Housing Law Center to do so. During FY 2025, the HRC achieved 23.5 hours of education and outreach. The hours are met by attending community outreach events and distributing Fair Housing materials, in addition to holding Fair Housing trainings, and dedicating administrative time to accomplish Fair Housing outreach. The Fair Housing Law Center remains an available resource to the HRC with materials and trainings, and as of the end of FY 2025, a Fair Housing Training was planned for the members of the HRC during October 2026.

The HRC works to eliminate discrimination in not only housing, but in places of employment and public accommodations within the City of Wheeling. It also continues to strive to promote and create awareness of the existence of the HRC in the community. In order to maintain visibility and provide important interactions with the residents of Wheeling, the HRC took the following specific measures and/or participated in the following activities during FY 2025:

- **Ongoing throughout FY 2025:** Beginning in August 2023, Commissioners started planning a Community Outreach series which has evolved into having organized discussions around the book "Social Justice for the Sensitive Soul". 65 copies of the book were originally purchased and book forums were held by multiple entities which were facilitated and attended by members of the HRC. Throughout the reporting period, additional organizations have been invited to follow with their own sessions, and approximately 20 remaining copies of the book are available to do so.
- **Ongoing throughout FY 2025:** Commissioners continued discussions began in FY 2024, regarding how parking for new and expectant mothers in the city could become more widespread in the city. Other types of specialized parking were researched, along with the costs and sources of funding available for establishing such. Interest was taken to the Junior League of Wheeling, who put together a committee to make the concept a reality. The HRC agreed to sponsor the project.
- **August 2025:** Commissioners and staff represented the Human Rights Commission at the Youth Services Systems' Annual Celebrate Youth Festival on August 14, 2025. Thousands of families attended this Back-to-School resource festival, with dozens of community resources providing valuable information to families. Fair Housing materials that were distributed, included 443 T-shirts with the message of "Love Over Hate, Don't Discriminate!" The T-shirts were printed with the HRC's logo, as well as the Equal Housing Opportunity logo. In addition, many Fair Housing magnets, pamphlets and brochures, along with other human rights-related materials were distributed as well. At the end of the reporting period, the HRC was planning to attend the 2026 festival.

- **September 2025 through January 2026:** Commissioners served on the Martin Luther King, Jr. Celebration Planning Committee and attended the festivities, which were held January 16-18, 2026. The HRC purchased a full-page ad in the program booklet for the 2026 events, which contained the HRC's contact information along with the Equal Housing Opportunity logo.
- **September 2025:** The HRC publicly acknowledged World Pediatric Dementia Awareness Day on September 17, 2025.
- **October 2025 and Ongoing:** The HRC annually recommends an award to an unrecognized Wheeling citizen that supports and works for human rights, with the intent that the awardee be announced by the Mayor. In 2025, the HRC confidentially forwarded three nominees to the Mayor. The Mayor awarded John Moses, one of the HRC's confidential nominees, at the 2026 State of the City Address on February 10, 2026. In addition, the Mayor also honored Rabbi Joshua Lief, who is the Chairman of the HRC. Five members of the HRC and staff attended the Mayor's address. Discussions for a 2027 awardee were planned to begin in the fall of 2026.
- **January 2026:** Commissioners shared and promoted "Know Your Rights" educational materials published by the ACLU.
- **January 2026:** Commissioners shared and promoted the Wheeling Neighbors magazine which featured Chair Murphy of the HRC and her family.
- **January 2026:** Commissioners promoted a show on WWVA radio which features an HRC Commissioner in weekly programming called "Politics Unleashed".
- **February 2026:** The HRC publicly acknowledged Black History Month, and celebrated in many ways, including promoting and attending Black History Month events that were held at the Ohio County Public Library during February. The HRC also promoted the 5th Annual Textured Hair Expo on February 25, which was attended by Commissioners. The HRC offered a special Black History Month message on a billboard image that was placed in the rotation for the city's digital billboard at no cost, as well as on social media.
- **March 2026:** The HRC publicly acknowledged Women's History Month and promoted Women's History Month events held at the Ohio County Public Library during March.
- **April 2026:** For Fair Housing Month, the HRC purchased six billboards in Wheeling's low- and moderate- income neighborhoods and areas near public housing. The billboard image, which portrayed the seven protected classes under the Fair Housing Act, contained the Equal Housing Opportunity Logo, and conveyed the phone number of the HRC, was also placed in the rotation on the City's digital billboard at 10th & Market Streets and was shared on the City's social media.
- **April 2026:** The Fair Housing Month Proclamation was read at City Council on April 7, 2026. A member of the HRC attended to receive the Proclamation. A photo was placed on the City's social media.
- **April 2026:** Commissioners and staff shared and promoted the Fair Housing Law Center's Fair Housing Month Billboard Contest for students.

- **April 2026:** A Commissioner on the HRC participated in the YWCA's organized trip which allowed 45 local high school students to visit four prestigious Historically Black Colleges and Universities on April 1-4, 2026.
- **June 2026:** A Commissioner on the HRC agreed to participate in the Mayor's Homeless Task Force.
- **June 2026:** A Commissioner on the HRC spoke at the Wheeling Juneteenth Weekend events which were scheduled for June 18 – June 20, 2025.

During the period of July 1, 2025 to June 30, 2026, no housing complaint forms were issued or received by the HRC. Four employment complaint forms were issued, and one was received by the HRC, however, that complaint was reviewed with the legal department and rejected by the HRC as there was no basis for discrimination found within the complaint. One public accommodation discrimination complaint form was issued, and one was received by the HRC, however that complaint was reviewed with the legal department and found to be a repeat/duplicate complaint that had already been investigated with a determination of No Probable Cause for Discrimination, and therefore, it was also rejected by the HRC. At least four potential discrimination complaints were referred to the West Virginia HRC, and three of them were referred to the Fair Housing Law Center, due to being outside the jurisdiction of the Wheeling HRC.

Finally, during the reporting period, and as a result of full-time staffing of the HRC's office, the HRC tracked all inquiries, complaint-related and non-jurisdictional or non-complaint-related. As a service to the inquirers, the HRC made the following 42 referrals:

Legal Aid of WV (Wheeling office) – 12
 West Virginia Human Rights Commission – 4
 Fair Housing Law Center – 3
 WV Lawyer Referral – 3
 City of Wheeling Building & Planning/Code Enforcement – 2
 Greater Wheeling Coalition for the Homeless – 2
 Disability Rights of WV – 1
 Wheeling Hospital Patient Advocate – 1
 Senior Legal Aid -1
 NAACP – 1
 HUD Charleston Office – 1
 US Attorney's Office – 1
 Public Defender – 1
 Attorney (non-specific, for a civil matter) – 1
 Ohio County Circuit Clerk – 1
 CHANGE, Inc. Credit Counseling – 1
 WV 211 – Information & Referral – 1
 Ohio County Family Resource Network – 1
 Salvation Army – 1
 Catholic Charities – 1
 Occupational Safety and Health Administration – 1
 Police (another locality) – 1

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City of Wheeling's Department of Economic and Community Development has the primary responsibility for monitoring the City's Five-Year Consolidated Plan. The Department of Economic and Community Development maintained records on the progress toward meeting the goals and compliance with the statutory and regulatory requirements for each activity. The Economic and Community Development Department was responsible for the on-going monitoring of subrecipients.

For each CDBG and CDBG-CV activity authorized under the National Affordable Housing Act, the Department of Economic and Community Development established fiscal and management procedures that ensured program compliance and fund accountability. Additionally, the Department of Economic and Community Development ensured that the reports to the U.S. Department of Housing & Urban Development (HUD) were complete and accurate. The programs were subject to the Single Audit Act. For projects other than CDBG and CDBG-CV funded activities, a similar reporting format was used to monitor the progress of the Five-Year Consolidated Plan.

The City of Wheeling provided citizens with reasonable notice of, and the opportunity to comment on, its Annual Action Plan, its performance under previously funded CDBG Program Years, and substantial amendments to the Five-Year Consolidated Plan and Annual Action Plans. The City of Wheeling received no complaints. Its policy is to respond within 15 days in writing to any written complaints or inquiries from citizens regarding the CDBG Program, its housing strategy, or its CAPER. This was enumerated in its Citizen Participation Plan.

The City of Wheeling and its subrecipients complied with the requirements and standards of 2 CFR Part 225, which is the cost principles for state and local governments and their subrecipients. In addition, the City had written agreements with each of its subrecipients.

The City monitored its performance with meeting its goals and objectives with its Five-Year Consolidated Plan. The City reviewed its goals on an annual basis in the preparation of its CAPER and adjusted its goals as needed.

The City's calculated adjusted line of credit balance was 1.45 times its annual grant, which was in compliance with the CDBG Program timely performance requirement of 1.5.

In the expenditures of the CDBG funds for housing construction or project improvements, the City's inspectors made periodic on-site inspections to ensure compliance with the local housing codes. The City also required submittal of architectural drawings, a site plan, and specifications for this work. These were reviewed prior to the issuance of building permits and the distribution of CDBG funds.

The following public service agencies that received CDBG and CDBG-CV assistance during this CAPER

reporting period were monitored:

- **Wheeling Health Right** – There were no findings or concerns.
- **Family Services** – There were no findings or concerns.
- **Catholic Charites** – There were no findings or concerns.

DRAFT

Citizen Participation Plan 91.105(d); 91.115(d)**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

The City of Wheeling placed the CAPER document on public display for a period of 15 days beginning on Tuesday, September 1, 2026, through Tuesday, September 15, 2026. A Public Notice was published in the *Wheeling Intelligencer and Wheeling News Register* on Thursday, August 27, 2026, a copy of which is attached in the Citizen Participation Section of this CAPER document.

The “Draft” FY 2025 CAPER was on display at the City of Wheeling’s website [<https://www.wheelingwv.gov/public-notices>], at the City-County Building, and at the Ohio County Public Library.

The Public Hearing was held on Tuesday, September 15, 2026, at 5:30 p.m. in the Council Chambers located on the first floor of the City-County Building. The public hearing meeting minutes and sign-in sheet are attached in the Citizen Participation Section of this document.

DRAFT

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

The City of Wheeling has not made any changes to the FY 2025-2029 Five Year Consolidated Plan and its program objectives during this reporting period.

Describe accomplishments and program outcomes during the last year.

During this CAPER reporting period, the City of Wheeling expended CDBG funds on the following activities:

- **Public Facilities and Improvements** - \$557,031.159, which is 66.41% of the total expenditures.
- **Public Services** - \$82,865.04, which is 9.88% of the total expenditures.
- **General Administration and Planning** - \$198,837.96, which is 23.71% of the total

The City of Wheeling Timeliness Ratio of unexpended funds as a percentage of the FY 2025 CDBG allocation was 1.45 on August 26, 2026, which is under the maximum 1.5 ratio.

During this CAPER reporting period, the CDBG program targeted the following with its funds:

- **Percentage of Expenditures Assisting Low- and Moderate-Income Persons and Households Either Directly or On an Area Basis** - 100.00%
- **Percentage of Expenditures that Benefit Low- and Moderate-Income Areas** – 86.62%
- **Percentage of Expenditures that Aid in the Prevention or Elimination of Slum or Blight** – 0.00%
- **Percentage of Expenditures Addressing Urgent Needs** - 0.00%

During this CAPER reporting period, the income level beneficiary's data were the following:

- **Extremely Low Income (<=30%)** - 0.03%
- **Low Income (30-50%)** – 98.44%
- **Moderate Income (50-80%)** – 1.53%
- **Total Low- and Moderate-Income (<=80%)** - 100.00%
- **Non Low- and Moderate-Income (>80%)** - 0.00%

During this CAPER reporting period, the City had the following CDBG accomplishments:

- **Actual Jobs Created or Retained - 0**
- **Households Receiving Housing Assistance - 0**
- **Persons Assisted Directly, Primarily by Public Services and Public Facilities – 17,134**
- **Persons for Whom Services and Facilities were Available – 0**
- **Units Rehabilitated - Single Units - 0**
- **Units Rehabilitated - Multi Units Housing - 0**

During this CAPER reporting period, all of the CDBG funds were used to meet a National Objective. The City did not fund any projects that involved displacement and/or relocation with CDBG funds. The City did not make any lump sum agreements during this CAPER reporting period. The City did not float-fund any activities.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

CR-50 - HOME 91.520(d)

Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations

Please list those projects that should have been inspected on-site this program year based upon the schedule in §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

The Northern Panhandle HOME Consortium has had one (1) rental property developed by CHANGE, Inc., which requires periodic inspection. The rental unit in question is a single-family home, located at 318 Martin Avenue, Follansbee, WV 26037. The City has implemented an on-site physical inspection schedule for once every three (3) years, dated from project completion. The last on-site inspection happened in October 2025. The City of Wheeling last inspected the CHDO units at 102 14th Street in April 2024.

Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)

The Northern Panhandle HOME Consortium has a website for the First Time Homebuyer Program. Information about the First Time Homebuyer program is made available at all of the participating jurisdictions' HOME public needs hearings. Brochures continue to be disseminated to lenders, realtors, Family Resource Networks, public libraries, homebuyer education classes, fairs and festivals, and other groups and individuals, in an effort to promote the First Time Homebuyer Program. The program is also promoted through news releases and homebuyer education classes that are conducted by CHANGE, Inc., and a link to the Northern Panhandle HOME Consortium's website is provided by CHANGE, Inc. on the eHome online homebuyer education site (<https://www.ehomeamerica.org/>). CHANGE, Inc. also links to the Northern Panhandle HOME website from their own website, as does the City of Wheeling. All participating lenders and realtors in the Northern Panhandle are emailed the updated HOME income limits and updated information about the program. There are plans to update the Northern Panhandle HOME website.

Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics

The City and the Northern Panhandle HOME Consortium received \$29,701.79 in recaptured funds from the payoff of the City of Wheeling First-Time Homebuyer program in the FY 2025 CAPER reporting period. Any funds received from recaptured funds are put back into the First-Time Homebuyer Program for closing cost and downpayment assistance for other first-time homebuyers.

Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 91.320(j)

The City of Wheeling and the Northern Panhandle HOME Consortium used their HOME funds to address housing needs. The City and the Northern Panhandle HOME Consortium worked in cooperation with the non-profit housing providers to address the Consortium's affordable housing needs through the use of HOME funds, Low-Income Housing Tax Credits, and other State and Federal funds.

The City fostered and maintained affordable housing through the HOME Program – First-Time Homebuyer Program and the CHDO Set-Aside Program.

The City fostered and maintained affordable housing through the funding of the following activities:

- **HS-1 Homeownership** - Assist low- and moderate-income households to become homeowners by providing down payment assistance, closing cost assistance, and requiring housing counseling training.

The City proposed to assist a total of twenty-two (22) qualified First-Time Homebuyers with deferred, forgivable loans for downpayment and closing cost assistance with the purchase of a home within the Northern Panhandle. During this CAPER reporting period, the Consortium assisted thirty-seven (37) First-Time Homebuyers.

- **HS-2 Housing Construction/Rehabilitation** - Support and promote the development of decent, safe, sound, and accessible housing that is affordable to owners and renters in the City and the HOME Consortium through new construction and rehabilitation.

The City proposed to assist one (1) organization during this CAPER reporting period by allocating 15% (\$44,062.00) of its FY 2025 HOME allocation as CHDO set-aside for the construction or rehabilitation of affordable housing. The City did not receive any requests for these funds.

CR-58 - Section 3 Report

Total Labor Hours	CDBG	HOME
Total Number of Activities	0	0
Total Labor Hours	0	0
Total Section 3 Worker Hours	0	0
Total Targeted Section 3 Worker Hours	0	0

Table 15 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME
Outreach efforts to generate job applicants who are Public Housing Targeted Workers	0	0
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.	0	0
Direct, on-the job training (including apprenticeships).	0	0
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.	0	0
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).	0	0
Outreach efforts to identify and secure bids from Section 3 business concerns.	0	0
Technical assistance to help Section 3 business concerns understand and bid on contracts.	0	0
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.	0	0
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.	0	0
Held one or more job fairs.	0	0
Provided or connected residents with supportive services that can provide direct services or referrals.	0	0
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.	0	0
Assisted residents with finding child care.	0	0
Assisted residents to apply for, or attend community college or a four year educational institution.	0	0
Assisted residents to apply for, or attend vocational/technical training.	0	0
Assisted residents to obtain financial literacy training and/or coaching.	0	0
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.	0	0
Provided or connected residents with training on computer use or online technologies.	0	0
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.	0	0
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 122(e)(2) of the Workforce Innovation and Opportunity Act.	0	0
Other.	0	0

Table 16 – Qualitative Efforts - Number of Activities by Program**Narrative:**

The City of Wheeling required contractors to fill out a Section 3 Contract Solicitation and Commitment Statement as a part of their bid. The City advertised its construction bid with the Section 3 Requirements.

CR-60 - ESG 91.520(g)

The City of Wheeling does not receive an Emergency Solutions Grant (ESG) entitlement allocation. Therefore, agencies must apply to the State of West Virginia for ESG funds. Not Applicable.

DRAFT

CR-65 - HOPWA CAPER Report

The City of Wheeling does not receive a Housing Opportunities for People with AIDS (HOPWA) Grant as an entitlement community. Not Applicable.

DRAFT

CR-70 - IDIS Reports

Attached are the following U.S. Department of Housing and Urban Development (HUD) Reports from IDIS for the period from July 1, 2025 through June 30, 2026.

Attached are the following IDIS reports:

- IDIS Report PR26 – CDBG Financial Summary
- IDIS Report PR26 – CDBG-CV Financial Summary

DRAFT



Office of Community Planning and Development
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PART I: SUMMARY OF CDBG RESOURCES

01 UNEXPENDED CDBG FUNDS AT END OF PREVIOUS PROGRAM YEAR	1,348,877.92
02 ENTITLEMENT GRANT	1,131,704.00
03 SURPLUS URBAN RENEWAL	0.00
04 SECTION 108 GUARANTEED LOAN FUNDS	0.00
05 CURRENT YEAR PROGRAM INCOME	8,661.20
05a CURRENT YEAR SECTION 108 PROGRAM INCOME (FOR SI TYPE)	0.00
06 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
06a FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
07 ADJUSTMENT TO COMPUTE TOTAL AVAILABLE	0.00
08 TOTAL AVAILABLE (SUM, LINES 01-07)	2,489,243.12

PART II: SUMMARY OF CDBG EXPENDITURES

09 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	639,896.19
10 ADJUSTMENT TO COMPUTE TOTAL AMOUNT SUBJECT TO LOW/MOD BENEFIT	0.00
11 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 09 + LINE 10)	639,896.19
12 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	198,837.96
13 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	0.00
14 ADJUSTMENT TO COMPUTE TOTAL EXPENDITURES	0.00
15 TOTAL EXPENDITURES (SUM, LINES 11-14)	838,734.15
16 UNEXPENDED BALANCE (LINE 08 - LINE 15)	1,650,508.97

PART III: LOWMOD BENEFIT THIS REPORTING PERIOD

17 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
18 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0.00
19 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	639,896.19
20 ADJUSTMENT TO COMPUTE TOTAL LOW/MOD CREDIT	0.00
21 TOTAL LOW/MOD CREDIT (SUM, LINES 17-20)	639,896.19
22 PERCENT LOW/MOD CREDIT (LINE 21/LINE 11)	100.00%

LOW/MOD BENEFIT FOR MULTI-YEAR CERTIFICATIONS

23 PROGRAM YEARS(PY) COVERED IN CERTIFICATION	PY: 2024 PY: 2025 PY: 2026
24 CUMULATIVE NET EXPENDITURES SUBJECT TO LOW/MOD BENEFIT CALCULATION	1,132,652.49
25 CUMULATIVE EXPENDITURES BENEFITING LOW/MOD PERSONS	1,132,652.49
26 PERCENT BENEFIT TO LOW/MOD PERSONS (LINE 25/LINE 24)	100.00%

PART IV: PUBLIC SERVICE (PS) CAP CALCULATIONS

27 DISBURSED IN IDIS FOR PUBLIC SERVICES	82,865.04
28 PS UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	26,578.95
29 PS UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	10,143.99
30 ADJUSTMENT TO COMPUTE TOTAL PS OBLIGATIONS	0.00
31 TOTAL PS OBLIGATIONS (LINE 27 + LINE 28 - LINE 29 + LINE 30)	99,300.00
32 ENTITLEMENT GRANT	1,131,704.00
33 PRIOR YEAR PROGRAM INCOME	10,224.20
34 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PS CAP	0.00
35 TOTAL SUBJECT TO PS CAP (SUM, LINES 32-34)	1,141,928.20
36 PERCENT FUNDS OBLIGATED FOR PS ACTIVITIES (LINE 31/LINE 35)	8.70%

PART V: PLANNING AND ADMINISTRATION (PA) CAP

37 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	198,837.96
38 PA UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	633,772.38
39 PA UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	606,270.34
40 ADJUSTMENT TO COMPUTE TOTAL PA OBLIGATIONS	0.00
41 TOTAL PA OBLIGATIONS (LINE 37 + LINE 38 - LINE 39 +LINE 40)	226,340.00
42 ENTITLEMENT GRANT	1,131,704.00
43 CURRENT YEAR PROGRAM INCOME	8,661.20
44 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PA CAP	0.00
45 TOTAL SUBJECT TO PA CAP (SUM, LINES 42-44)	1,140,365.20
46 PERCENT FUNDS OBLIGATED FOR PA ACTIVITIES (LINE 41/LINE 45)	19.85%



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LINE 17 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 17

No data returned for this view. This might be because the applied filter excludes all data.

LINE 18 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 18

No data returned for this view. This might be because the applied filter excludes all data.

LINE 19 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 19

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2025	4	2018	7138499	36th Street / Wheeling Island Pool House Roof Replacement	03F	LMA	\$76,601.09
2025	4	2018	7141631	36th Street / Wheeling Island Pool House Roof Replacement	03F	LMA	\$12,780.00
					03F	Matrix Code	\$89,381.09
2024	2	1964	7065500	Street Reconstruction	03K	LMA	\$93,026.79
2024	2	1964	7077362	Street Reconstruction	03K	LMA	\$55,503.97
					03K	Matrix Code	\$148,530.76
2024	4	1966	7065500	Laughlin Community Center	03M	LMC	\$2,740.00
					03M	Matrix Code	\$2,740.00
2025	11	2025	7124265	GWCH - Rapid Re-Housing for Young Adults	03T	LMC	\$228.36
2025	11	2025	7138422	GWCH - Rapid Re-Housing for Young Adults	03T	LMC	\$163.20
2025	11	2025	7148123	GWCH - Rapid Re-Housing for Young Adults	03T	LMC	\$333.87
					03T	Matrix Code	\$725.43
2024	3	1965	7052744	Hillside Stabilization and Restoration	03Z	LMA	\$112,573.80
2024	3	1965	7057991	Hillside Stabilization and Restoration	03Z	LMA	\$10,177.50
2024	3	1965	7065500	Hillside Stabilization and Restoration	03Z	LMA	\$1,555.00
2024	3	1965	7071456	Hillside Stabilization and Restoration	03Z	LMA	\$28,700.00
2024	3	1965	7082453	Hillside Stabilization and Restoration	03Z	LMA	\$147,035.70
2024	3	1965	7095645	Hillside Stabilization and Restoration	03Z	LMA	\$16,337.30
					03Z	Matrix Code	\$316,379.30
2025	10	2024	7086989	Family Service - Senior Nutrition Program	05A	LMC	\$1,761.24
2025	10	2024	7093606	Family Service - Senior Nutrition Program	05A	LMC	\$2,934.28
2025	10	2024	7095645	Family Service - Senior Nutrition Program	05A	LMC	\$875.80
2025	10	2024	7121432	Family Service - Senior Nutrition Program	05A	LMC	\$1,399.54
2025	10	2024	7124265	Family Service - Senior Nutrition Program	05A	LMC	\$9,532.07
2025	10	2024	7131275	Family Service - Senior Nutrition Program	05A	LMC	\$3,497.07
					05A	Matrix Code	\$20,000.00
2024	10	1972	7083601	Seeing Hand Association	05B	LMC	\$500.00
2025	13	2027	7124265	Seeing Hand Association	05B	LMC	\$3,257.39
					05B	Matrix Code	\$3,757.39
2025	12	2026	7093606	House of the Carpenter	05D	LMC	\$3,217.78
2025	12	2026	7148123	House of the Carpenter	05D	LMC	\$363.57
2025	12	2026	7148153	House of the Carpenter	05D	LMC	\$156.88
					05D	Matrix Code	\$3,738.23
2022	12	1873	7047215	Human Rights Commission	05J	LMC	\$3.30
2022	12	1873	7057994	Human Rights Commission	05J	LMC	\$3,330.00
2022	12	1873	7077362	Human Rights Commission	05J	LMC	\$58.22
2022	12	1873	7093606	Human Rights Commission	05J	LMC	\$5.76
2022	12	1873	7098778	Human Rights Commission	05J	LMC	\$215.98
2022	12	1873	7124265	Human Rights Commission	05J	LMC	\$3.66
2022	12	1873	7131275	Human Rights Commission	05J	LMC	\$6.75
2022	12	1873	7140824	Human Rights Commission	05J	LMC	\$1,020.32
					05J	Matrix Code	\$4,643.99
2024	13	1975	7065500	Wheeling YMCA	05M	LMC	\$5,000.00
2025	16	2030	7117446	Wheeling Health Right Clinic	05M	LMC	\$25,000.00
					05M	Matrix Code	\$30,000.00
2025	9	2023	7095904	Catholic Charities Center - Home-Delivered Meals Program	05W	LMC	\$10,000.00
2025	14	2028	7131275	The Soup Kitchen - Feeding Program	05W	LMC	\$10,000.00
					05W	Matrix Code	\$20,000.00
Total							\$639,896.19



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LINE 27 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 27

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity to prevent, prepare for, and respond to Coronavirus	Activity Name	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
2025	11	2025	7124265	No	GWCH - Rapid Re-Housing for Young Adults	B25MC540005	EN	03T	LMC	\$228.36
2025	11	2025	7138422	No	GWCH - Rapid Re-Housing for Young Adults	B25MC540005	EN	03T	LMC	\$163.20
2025	11	2025	7148123	No	GWCH - Rapid Re-Housing for Young Adults	B25MC540005	EN	03T	LMC	\$333.87
								03T	Matrix Code	\$725.43
2025	10	2024	7086989	No	Family Service - Senior Nutrition Program	B25MC540005	EN	05A	LMC	\$1,761.24
2025	10	2024	7093606	No	Family Service - Senior Nutrition Program	B25MC540005	EN	05A	LMC	\$2,934.28
2025	10	2024	7095645	No	Family Service - Senior Nutrition Program	B25MC540005	EN	05A	LMC	\$875.80
2025	10	2024	7121432	No	Family Service - Senior Nutrition Program	B25MC540005	EN	05A	LMC	\$1,399.54
2025	10	2024	7124265	No	Family Service - Senior Nutrition Program	B25MC540005	EN	05A	LMC	\$9,532.07
2025	10	2024	7131275	No	Family Service - Senior Nutrition Program	B25MC540005	EN	05A	LMC	\$3,497.07
								05A	Matrix Code	\$20,000.00
2024	10	1972	7083601	No	Seeing Hand Association	B24MC540005	EN	05B	LMC	\$500.00
2025	13	2027	7124265	No	Seeing Hand Association	B25MC540005	EN	05B	LMC	\$3,257.39
								05B	Matrix Code	\$3,757.39
2025	12	2026	7093606	No	House of the Carpenter	B25MC540005	EN	05D	LMC	\$3,217.78
2025	12	2026	7148123	No	House of the Carpenter	B25MC540005	EN	05D	LMC	\$363.57
2025	12	2026	7148153	No	House of the Carpenter	B25MC540005	EN	05D	LMC	\$156.88
								05D	Matrix Code	\$3,738.23
2022	12	1873	7047215	No	Human Rights Commission	B22MC540005	EN	05J	LMC	\$3.30
2022	12	1873	7057994	No	Human Rights Commission	B22MC540005	EN	05J	LMC	\$3,330.00
2022	12	1873	7077362	No	Human Rights Commission	B22MC540005	EN	05J	LMC	\$58.22
2022	12	1873	7093606	No	Human Rights Commission	B22MC540005	EN	05J	LMC	\$5.76
2022	12	1873	7098778	No	Human Rights Commission	B22MC540005	EN	05J	LMC	\$215.98
2022	12	1873	7124265	No	Human Rights Commission	B22MC540005	EN	05J	LMC	\$3.66
2022	12	1873	7131275	No	Human Rights Commission	B22MC540005	EN	05J	LMC	\$6.75
2022	12	1873	7140824	No	Human Rights Commission	B22MC540005	EN	05J	LMC	\$1,020.32
								05J	Matrix Code	\$4,643.99
2024	13	1975	7065500	No	Wheeling YMCA	B24MC540005	EN	05M	LMC	\$5,000.00
2025	16	2030	7117446	No	Wheeling Health Right Clinic	B25MC540005	EN	05M	LMC	\$25,000.00
								05M	Matrix Code	\$30,000.00
2025	9	2023	7095904	No	Catholic Charities Center - Home-Delivered Meals Program	B25MC540005	EN	05W	LMC	\$10,000.00
2025	14	2028	7131275	No	The Soup Kitchen - Feeding Program	B25MC540005	EN	05W	LMC	\$10,000.00
								05W	Matrix Code	\$20,000.00
				No	Activity to prevent, prepare for, and respond to Coronavirus					\$82,865.04
Total										\$82,865.04

LINE 37 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 37

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2022	1	1863	7047215	CDBG Administration	21A		\$2,272.08
2022	1	1863	7047855	CDBG Administration	21A		\$23,494.74
2022	1	1863	7052749	CDBG Administration	21A		\$2,207.93
2022	1	1863	7057994	CDBG Administration	21A		\$14,205.10
2022	1	1863	7071458	CDBG Administration	21A		\$12,940.00
2022	1	1863	7077362	CDBG Administration	21A		\$7,142.02
2022	1	1863	7082453	CDBG Administration	21A		\$1,982.20
2022	1	1863	7083601	CDBG Administration	21A		\$56,598.59
2022	1	1863	7086989	CDBG Administration	21A		\$136.42
2022	1	1863	7092997	CDBG Administration	21A		\$2,184.89
2022	1	1863	7093606	CDBG Administration	21A		\$2.84
2022	1	1863	7095645	CDBG Administration	21A		\$275.60
2022	1	1863	7098778	CDBG Administration	21A		\$123.28
2022	1	1863	7121432	CDBG Administration	21A		\$19,862.09
2022	1	1863	7124254	CDBG Administration	21A		\$4,242.50
2022	1	1863	7124481	CDBG Administration	21A		\$2,635.91
2022	1	1908	7092997	CDBG Administration	21A		\$23.04
2023	1	1908	7124265	CDBG Administration	21A		\$752.34
2023	1	1908	7131275	CDBG Administration	21A		\$14,242.41
2023	1	1908	7138422	CDBG Administration	21A		\$7,929.44
2023	1	1908	7140137	CDBG Administration	21A		\$2,207.93
2023	1	1908	7148128	CDBG Administration	21A		\$21,034.12
2024	1	1963	7057994	CDBG Administration	21A		\$1.37
2024	1	1963	7165395	CDBG Administration	21A		\$10.89



Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
					21A	Matrix Code	\$196,507.73
2023	8	1922	7124265	Human Rights Commission	21D		\$36.11
2023	8	1922	7140824	Human Rights Commission	21D		\$2,279.68
2024	14	1976	7057994	Human Rights Commission	21D		\$5.68
2024	14	1976	7165395	Human Rights Commission	21D		\$8.76
					21D	Matrix Code	\$2,330.23
Total							\$198,837.96

DRAFT



PART I: SUMMARY OF CDBG-CV RESOURCES

01 CDBG-CV GRANT	867,511.00
02 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
03 FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
04 TOTAL CDBG-CV FUNDS AWARDED	867,511.00

PART II: SUMMARY OF CDBG-CV EXPENDITURES

05 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	856,266.30
06 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	11,244.70
07 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	0.00
08 TOTAL EXPENDITURES (SUM, LINES 05 - 07)	867,511.00
09 UNEXPENDED BALANCE (LINE 04 - LINE8)	0.00

PART III: LOWMOD BENEFIT FOR THE CDBG-CV GRANT

10 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
11 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0.00
12 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	856,266.30
13 TOTAL LOW/MOD CREDIT (SUM, LINES 10 - 12)	856,266.30
14 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 05)	856,266.30
15 PERCENT LOW/MOD CREDIT (LINE 13/LINE 14)	100.00%

PART IV: PUBLIC SERVICE (PS) CALCULATIONS

16 DISBURSED IN IDIS FOR PUBLIC SERVICES	856,266.30
17 CDBG-CV GRANT	867,511.00
18 PERCENT OF FUNDS DISBURSED FOR PS ACTIVITIES (LINE 16/LINE 17)	98.70%

PART V: PLANNING AND ADMINISTRATION (PA) CAP

19 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	11,244.70
20 CDBG-CV GRANT	867,511.00
21 PERCENT OF FUNDS DISBURSED FOR PA ACTIVITIES (LINE 19/LINE 20)	1.30%



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LINE 10 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 10

No data returned for this view. This might be because the applied filter excludes all data.

LINE 11 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 11

No data returned for this view. This might be because the applied filter excludes all data.

LINE 12 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 12

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	20	1783	6519702	CV-Catholic Charities Center - Emergency Utility and Rent Assistance	05Q	LMC	\$44,127.79
			6539398	CV-Catholic Charities Center - Emergency Utility and Rent Assistance	05Q	LMC	\$31,170.15
			6584296	CV-Catholic Charities Center - Emergency Utility and Rent Assistance	05Q	LMC	\$33,955.64
			6624979	CV-Catholic Charities Center - Emergency Utility and Rent Assistance	05Q	LMC	\$65,746.42
		1784	6806968	CV-Catholic Charities Center - Meal Delivery Supplies	05W	LMC	\$20,000.00
	21	1785	6459757	CV-Elmhurst House of Friendship	05A	LMC	\$44,393.78
			6474662	CV-Elmhurst House of Friendship	05A	LMC	\$2,606.22
	22	1786	6448713	CV-Family Service	05W	LMC	\$47,639.06
			6459473	CV-Family Service	05W	LMC	\$14,428.90
			6474662	CV-Family Service	05W	LMC	\$39,467.85
			6485856	CV-Family Service	05W	LMC	\$3,181.58
			6496143	CV-Family Service	05W	LMC	\$503.79
			6507136	CV-Family Service	05W	LMC	\$1,060.07
			6519702	CV-Family Service	05W	LMC	\$3,258.92
			6539398	CV-Family Service	05W	LMC	\$9,390.72
			6550674	CV-Family Service	05W	LMC	\$60,543.88
			6561990	CV-Family Service	05W	LMC	\$20,525.23
			6807688	CV-Family Service	05W	LMC	\$20,000.00
			7033119	CV-Family Service	05W	LMC	\$1,877.65
	23	1787	6474662	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$1,954.14
			6485856	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$3,294.18
			6507136	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$9,887.73
			6519702	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$5,285.79
			6539398	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$6,697.64
			6550674	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$8,401.57
			6557934	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$8,452.78
			6569496	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$5,590.36
			6584296	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$12,725.95
			6610355	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$26,365.77
			6764567	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$298.46
			6796286	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$843.60
			6816386	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$13,358.97
			6840870	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$11,127.66
			6857957	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$509.16
			6865238	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$2,525.69
			6869500	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$1,192.73
			6879262	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$312.46



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Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount		
2020	23	1787	6890968	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$2,140.92		
			6910470	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$2,618.27		
			6921728	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$3,264.81		
			6936921	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$3,131.54		
			6943897	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$2,744.84		
	24	1788	6953881	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$274.98		
			6459757	CV-North Wheeling Community Youth Center	05D	LMC	\$500.00		
			6474662	CV-North Wheeling Community Youth Center	05D	LMC	\$1,037.71		
			6496143	CV-North Wheeling Community Youth Center	05D	LMC	\$1,020.01		
			6507136	CV-North Wheeling Community Youth Center	05D	LMC	\$986.63		
			6519702	CV-North Wheeling Community Youth Center	05D	LMC	\$276.18		
			6539398	CV-North Wheeling Community Youth Center	05D	LMC	\$788.36		
			6665676	CV-North Wheeling Community Youth Center	05D	LMC	\$723.80		
			6677872	CV-North Wheeling Community Youth Center	05D	LMC	\$258.90		
			6707452	CV-North Wheeling Community Youth Center	05D	LMC	\$215.61		
			6725635	CV-North Wheeling Community Youth Center	05D	LMC	\$366.96		
			6757966	CV-North Wheeling Community Youth Center	05D	LMC	\$563.02		
			6777979	CV-North Wheeling Community Youth Center	05D	LMC	\$667.99		
			6785797	CV-North Wheeling Community Youth Center	05D	LMC	\$178.52		
			6828676	CV-North Wheeling Community Youth Center	05D	LMC	\$955.39		
			6879262	CV-North Wheeling Community Youth Center	05D	LMC	\$7,331.34		
			6929833	CV-North Wheeling Community Youth Center	05D	LMC	\$567.44		
			6936921	CV-North Wheeling Community Youth Center	05D	LMC	\$342.95		
			7024634	CV-North Wheeling Community Youth Center	05D	LMC	\$3,219.19		
			25	1789	6539398	CV-Soup Kitchen	05W	LMC	\$21,162.00
					6550674	CV-Soup Kitchen	05W	LMC	\$24,229.48
					6557934	CV-Soup Kitchen	05W	LMC	\$22,327.80
					6584296	CV-Soup Kitchen	05W	LMC	\$36,107.60
					6610355	CV-Soup Kitchen	05W	LMC	\$26,173.12
					6810259	CV-Soup Kitchen	05W	LMC	\$20,000.00
	7033119	CV-Soup Kitchen			05W	LMC	\$1,877.65		
	26	1790	6519702	CV-Wheeling Health Right	05M	LMC	\$28,888.16		
			6584296	CV-Wheeling Health Right	05M	LMC	\$12,622.84		
			6810259	CV-Wheeling Health Right	05M	LMC	\$208.40		
			6847079	CV-Wheeling Health Right	05M	LMC	\$10,120.74		
			6857957	CV-Wheeling Health Right	05M	LMC	\$1,267.86		
	27	1791	6910470	CV-Wheeling Health Right	05M	LMC	\$13,403.00		
			6459757	CV-Youth Service Systems	05D	LMC	\$7,982.52		
			6557934	CV-Youth Service Systems	05D	LMC	\$13,017.48		
Total							\$856,266.30		

LINE 16 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 16

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	20	1783	6519702	CV-Catholic Charities Center - Emergency Utility and Rent Assistance	05Q	LMC	\$44,127.79
			6539398	CV-Catholic Charities Center - Emergency Utility and Rent Assistance	05Q	LMC	\$31,170.15
			6584296	CV-Catholic Charities Center - Emergency Utility and Rent Assistance	05Q	LMC	\$33,955.64
			6624979	CV-Catholic Charities Center - Emergency Utility and Rent Assistance	05Q	LMC	\$65,746.42
	21	1784	6806968	CV-Catholic Charities Center - Meal Delivery Supplies	05W	LMC	\$20,000.00
		1785	6459757	CV-Elmhurst House of Friendship	05A	LMC	\$44,393.78
			6474662	CV-Elmhurst House of Friendship	05A	LMC	\$2,606.22
	22	1786	6448713	CV-Family Service	05W	LMC	\$47,639.06
			6459473	CV-Family Service	05W	LMC	\$14,428.90
			6474662	CV-Family Service	05W	LMC	\$39,467.85
			6485856	CV-Family Service	05W	LMC	\$3,181.58
			6496143	CV-Family Service	05W	LMC	\$503.79
			6507136	CV-Family Service	05W	LMC	\$1,060.07
			6519702	CV-Family Service	05W	LMC	\$3,258.92
			6539398	CV-Family Service	05W	LMC	\$9,390.72



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Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	22	1786	6550674	CV-Family Service	05W	LMC	\$60,543.88
			6561990	CV-Family Service	05W	LMC	\$20,525.23
			6807688	CV-Family Service	05W	LMC	\$20,000.00
			7033119	CV-Family Service	05W	LMC	\$1,877.65
	23	1787	6474662	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$1,954.14
			6485856	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$3,294.18
			6507136	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$9,887.73
			6519702	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$5,285.79
			6539398	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$6,697.64
			6550674	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$8,401.57
			6557934	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$8,452.78
			6569496	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$5,590.36
			6584296	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$12,725.95
			6610355	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$26,365.77
			6764567	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$298.46
			6796286	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$843.60
			6816386	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$13,358.97
			6840870	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$11,127.66
			6857957	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$509.16
			6865238	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$2,525.69
			6869500	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$1,192.73
			6879262	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$312.46
			6890968	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$2,140.92
			6910470	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$2,618.27
			6921728	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$3,264.81
			6936921	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$3,131.54
			6943897	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$2,744.84
			6953881	CV-Greater Wheeling Coalition for the Homeless	05Q	LMC	\$274.98
	24	1788	6459757	CV-North Wheeling Community Youth Center	05D	LMC	\$500.00
			6474662	CV-North Wheeling Community Youth Center	05D	LMC	\$1,037.71
			6496143	CV-North Wheeling Community Youth Center	05D	LMC	\$1,020.01
			6507136	CV-North Wheeling Community Youth Center	05D	LMC	\$986.63
			6519702	CV-North Wheeling Community Youth Center	05D	LMC	\$276.18
			6539398	CV-North Wheeling Community Youth Center	05D	LMC	\$788.36
			6665676	CV-North Wheeling Community Youth Center	05D	LMC	\$723.80
			6677872	CV-North Wheeling Community Youth Center	05D	LMC	\$258.90
			6707452	CV-North Wheeling Community Youth Center	05D	LMC	\$215.61
			6725635	CV-North Wheeling Community Youth Center	05D	LMC	\$366.96
			6757966	CV-North Wheeling Community Youth Center	05D	LMC	\$563.02
			6777979	CV-North Wheeling Community Youth Center	05D	LMC	\$667.99
			6785797	CV-North Wheeling Community Youth Center	05D	LMC	\$178.52
			6828676	CV-North Wheeling Community Youth Center	05D	LMC	\$955.39
	25	1789	6879262	CV-North Wheeling Community Youth Center	05D	LMC	\$7,331.34
			6929833	CV-North Wheeling Community Youth Center	05D	LMC	\$567.44
			6936921	CV-North Wheeling Community Youth Center	05D	LMC	\$342.95
			7024634	CV-North Wheeling Community Youth Center	05D	LMC	\$3,219.19
			6539398	CV-Soup Kitchen	05W	LMC	\$21,162.00
			6550674	CV-Soup Kitchen	05W	LMC	\$24,229.48
			6557934	CV-Soup Kitchen	05W	LMC	\$22,327.80
			6584296	CV-Soup Kitchen	05W	LMC	\$36,107.60
			6610355	CV-Soup Kitchen	05W	LMC	\$26,173.12
			6810259	CV-Soup Kitchen	05W	LMC	\$20,000.00
			7033119	CV-Soup Kitchen	05W	LMC	\$1,877.65
	26	1790	6519702	CV-Wheeling Health Right	05M	LMC	\$28,888.16
			6584296	CV-Wheeling Health Right	05M	LMC	\$12,622.84
			6810259	CV-Wheeling Health Right	05M	LMC	\$208.40
			6847079	CV-Wheeling Health Right	05M	LMC	\$10,120.74
			6857957	CV-Wheeling Health Right	05M	LMC	\$1,267.86
			6910470	CV-Wheeling Health Right	05M	LMC	\$13,403.00
	27	1791	6459757	CV-Youth Service Systems	05D	LMC	\$7,982.52
			6557934	CV-Youth Service Systems	05D	LMC	\$13,017.48

CR-75 - Fair Housing

Affirmatively Furthering Fair Housing Overview:

The City of Wheeling prepared an Analysis of Impediments to Fair Housing Choice in 2020 to coincide with the City's FY 2025-2029 Five Year Consolidated Plan. During this CAPER reporting period, the City conducted inspections with reports of work needed to be done to bring various properties up to standards. This process was done systematically and by complaint.

During this CAPER reporting period, the City had the following affordable housing accomplishments:

- 37 First Time Homebuyers were assisted with HOME funds in the Northern Panhandle HOME Consortium area, and five (5) of these were in the city limits of Wheeling.

Thirty-seven (37) people received homebuyer education under the HOME Program, as it is a requirement for eligibility under the First-Time Homebuyer program. Other potential homebuyers also attended these homebuyer education classes. To avoid duplication of reporting, the City only reports the households assisted when they have closed on a house.

The table below shows the demographic information for the homebuyer assistance program.

Income Level (% of Area Median Income)									
	0-30%		30-50%		50-60%		60-80%		Total Households
	White	Minority	White	Minority	White	Minority	White	Minority	
Number of Households	1	0	10	0	8	0	17	1	37

Table 16 – Income Level of Homebuyer Assistance Program

To promote Fair Housing during this CAPER reporting period, the Wheeling City Council proclaimed April as "Fair Housing Month." A copy of the 2026 proclamation is included at the end of this section.

During the FY 2025 CAPER Period, the Wheeling Human Rights Commission (HRC) continued to be staffed within the City of Wheeling Economic and Community Development Department (ECD), under the Human Rights Commission Ordinance passed by the Wheeling City Council on February 7, 2023. The HRC has the authority to retain cases of discrimination in the City of Wheeling, or to refer them to the West Virginia Human Rights Commission. The Ordinance provides equal opportunity in the areas of employment, housing and public accommodations, to all persons without regard to race, religion, color, national origin, ancestry, sex, age, blindness, disability, familial status, veteran status, sexual orientation or gender identity.

The ECD staff facilitates regular monthly business meetings of the HRC, which are open and announced to the media/public in advance. During FY 2025, eleven regular business meetings were held as follows:

- Wednesday, July 9, 2025 at 1:30 P.M.
- Wednesday, August 13, 2025 at 1:30 P.M.
- Wednesday, September 17, 2025 at 1:30 P.M. (*Rescheduled, due to staff conflict.*)

- Wednesday, October 8, 2025 at 1:30 P.M.
- Wednesday, November 12, 2025 at 1:30 P.M.
- Wednesday, December 10, 2025 at 1:30 P.M.
- Wednesday, January 14, 2026 at 1:30 P.M.
- Wednesday, February 11, 2026 at 1:30 P.M.
- Wednesday, March 11, 2026 at 1:30 P.M.
- Wednesday, April 15, 2026 at 1:30 P.M.
- Wednesday, May 13, 2026 at 1:30 P.M. (*Canceled due to lack of quorum.*)
- Wednesday, June 10, 2026 at 1:30 P.M.

The HRC recognizes the need for education regarding housing discrimination and therefore, as a matter of internal accountability, continues to track its hours towards Fair Housing Education and Outreach, in absence of an annual Agreement with the Fair Housing Law Center to do so. During FY 2025, the HRC achieved 23.5 hours of education and outreach. The hours are met by attending community outreach events and distributing Fair Housing materials, in addition to holding Fair Housing trainings, and dedicating administrative time to accomplish Fair Housing outreach. The Fair Housing Law Center remains an available resource to the HRC with materials and trainings, and as of the end of FY 2025, a Fair Housing Training was planned for the members of the HRC during October 2026.

The HRC works to eliminate discrimination in not only housing, but in places of employment and public accommodations within the City of Wheeling. It also continues to strive to promote and create awareness of the existence of the HRC in the community. In order to maintain visibility and provide important interactions with the residents of Wheeling, the HRC took the following specific measures and/or participated in the following activities during FY 2025:

- **Ongoing throughout FY 2025:** Beginning in August 2023, Commissioners started planning a Community Outreach series which has evolved into having organized discussions around the book "Social Justice for the Sensitive Soul". 65 copies of the book were originally purchased and book forums were held by multiple entities which were facilitated and attended by members of the HRC. Throughout the reporting period, additional organizations have been invited to follow with their own sessions, and approximately 20 remaining copies of the book are available to do so.
- **Ongoing throughout FY 2025:** Commissioners continued discussions began in FY 2024, regarding how parking for new and expectant mothers in the city could become more widespread in the city. Other types of specialized parking were researched, along with the costs and sources of funding available for establishing such. Interest was taken to the Junior League of Wheeling, who put together a committee to make the concept a reality. The HRC agreed to sponsor the project.
- **August 2025:** Commissioners and staff represented the Human Rights Commission at the Youth Services Systems' Annual Celebrate Youth Festival on August 14, 2025. Thousands of families attended this Back-to-School resource festival, with dozens of community resources providing valuable information to families. Fair Housing materials that were distributed, included 443 T-shirts with the message of "Love Over Hate, Don't Discriminate!" The T-shirts were printed with the HRC's logo, as well as the Equal Housing Opportunity logo. In addition, many Fair Housing magnets, pamphlets and brochures, along with other human rights-related materials were distributed as well. At the end of the reporting period, the HRC was planning to attend the 2026 festival.

- **September 2025 through January 2026:** Commissioners served on the Martin Luther King, Jr. Celebration Planning Committee and attended the festivities, which were held January 16-18, 2026. The HRC purchased a full-page ad in the program booklet for the 2026 events, which contained the HRC's contact information along with the Equal Housing Opportunity logo.
- **September 2025:** The HRC publicly acknowledged World Pediatric Dementia Awareness Day on September 17, 2025.
- **October 2025 and Ongoing:** The HRC annually recommends an award to an unrecognized Wheeling citizen that supports and works for human rights, with the intent that the awardee be announced by the Mayor. In 2025, the HRC confidentially forwarded three nominees to the Mayor. The Mayor awarded John Moses, one of the HRC's confidential nominees, at the 2026 State of the City Address on February 10, 2026. In addition, the Mayor also honored Rabbi Joshua Lief, who is the Chairman of the HRC. Five members of the HRC and staff attended the Mayor's address. Discussions for a 2027 awardee were planned to begin in the fall of 2026.
- **January 2026:** Commissioners shared and promoted "Know Your Rights" educational materials published by the ACLU.
- **January 2026:** Commissioners shared and promoted the Wheeling Neighbors magazine which featured Chair Murphy of the HRC and her family.
- **January 2026:** Commissioners promoted a show on WWVA radio which features an HRC Commissioner in weekly programming called "Politics Unleashed".
- **February 2026:** The HRC publicly acknowledged Black History Month, and celebrated in many ways, including promoting and attending Black History Month events that were held at the Ohio County Public Library during February. The HRC also promoted the 5th Annual Textured Hair Expo on February 25, which was attended by Commissioners. The HRC offered a special Black History Month message on a billboard image that was placed in the rotation for the city's digital billboard at no cost, as well as on social media.
- **March 2026:** The HRC publicly acknowledged Women's History Month and promoted Women's History Month events held at the Ohio County Public Library during March.
- **April 2026:** For Fair Housing Month, the HRC purchased six billboards in Wheeling's low- and moderate- income neighborhoods and areas near public housing. The billboard image, which portrayed the seven protected classes under the Fair Housing Act, contained the Equal Housing Opportunity Logo, and conveyed the phone number of the HRC, was also placed in the rotation on the City's digital billboard at 10th & Market Streets and was shared on the City's social media.
- **April 2026:** The Fair Housing Month Proclamation was read at City Council on April 7, 2026. A member of the HRC attended to receive the Proclamation. A photo was placed on the City's social media.
- **April 2026:** Commissioners and staff shared and promoted the Fair Housing Law Center's Fair Housing Month Billboard Contest for students.

- **April 2026:** A Commissioner on the HRC participated in the YWCA's organized trip which allowed 45 local high school students to visit four prestigious Historically Black Colleges and Universities on April 1-4, 2026.
- **June 2026:** A Commissioner on the HRC agreed to participate in the Mayor's Homeless Task Force.
- **June 2026:** A Commissioner on the HRC spoke at the Wheeling Juneteenth Weekend events which were scheduled for June 18 – June 20, 2025.

During the period of July 1, 2025 to June 30, 2026, no housing complaint forms were issued or received by the HRC. Four employment complaint forms were issued, and one was received by the HRC, however, that complaint was reviewed with the legal department and rejected by the HRC as there was no basis for discrimination found within the complaint. One public accommodation discrimination complaint form was issued, and one was received by the HRC, however that complaint was reviewed with the legal department and found to be a repeat/duplicate complaint that had already been investigated with a determination of No Probable Cause for Discrimination, and therefore, it was also rejected by the HRC. At least four potential discrimination complaints were referred to the West Virginia HRC, and three of them were referred to the Fair Housing Law Center, due to being outside the jurisdiction of the Wheeling HRC.

Finally, during the reporting period, and as a result of full-time staffing of the HRC's office, the HRC tracked all inquiries, complaint-related and non-jurisdictional or non-complaint-related. As a service to the inquirers, the HRC made the following 42 referrals:

Legal Aid of WV (Wheeling office) – 12
 West Virginia Human Rights Commission – 4
 Fair Housing Law Center – 3
 WV Lawyer Referral – 3
 City of Wheeling Building & Planning/Code Enforcement – 2
 Greater Wheeling Coalition for the Homeless – 2
 Disability Rights of WV – 1
 Wheeling Hospital Patient Advocate – 1
 Senior Legal Aid -1
 NAACP – 1
 HUD Charleston Office – 1
 US Attorney's Office – 1
 Public Defender – 1
 Attorney (non-specific, for a civil matter) – 1
 Ohio County Circuit Clerk – 1
 CHANGE, Inc. Credit Counseling – 1
 WV 211 – Information & Referral – 1
 Ohio County Family Resource Network – 1
 Salvation Army – 1
 Catholic Charities – 1
 Occupational Safety and Health Administration – 1
 Police (another locality) – 1

FY 2025 Analysis of Impediments to Fair Housing Choice:

The following actions were taken to address the impediments identified in the City of Wheeling's 2025 Analysis of Impediments to Fair Housing Choice:

Impediment 1: Lack of Affordable Housing for Sale

The average cost to purchase a single-family home in the Northern Panhandle that is decent, safe, and sound has increased significantly over the past 5 years. For the City of Wheeling, it is over \$131,600, and for the City of Weirton it is over \$114,200. This limits the choice of housing for low-income households throughout the counties and in both the major cities included in the Northern Panhandle HOME Consortium.

Goal: Development of more diverse for-sale housing types for lower-income households will occur through new construction, infill housing, the rehabilitation of vacant structures, and their adaptive reuse throughout the Northern Panhandle and particularly in the Cities of Wheeling and Weirton, to meet the needs of low- and moderate-income households.

Strategies: To meet this goal, the following activities and strategies may be undertaken throughout the Northern Panhandle Home Consortium and particularly in the Cities of Wheeling and Weirton:

- **1-A:** Support and encourage plans from both private developers and nonprofit housing providers to construct new and more diverse affordable housing types that are for sale for lower-income households throughout the Northern Panhandle, particularly within the Cities of Wheeling and Weirton.

Accomplishments: *The Mayor created a housing task force to address the need for new housing in the city of Wheeling. Belomar has a housing task force to address the housing needs in Ohio County. City of Wheeling recently updated its Comprehensive Plan, which addresses improving the City's housing, including, but not limited to increased housing choices and quality and affordability of housing.*

The Northern Panhandle HOME Consortium hopes to fund a multi-year affordable housing project that will use combined CHDO setaside funding from Fiscal Years 2024, 2025, and 2026. An RFP for CHDO designation and funding is anticipated to occur in the near future. The proposed project could be a new construction homebuyer project for a low- and moderate- income household in the Northern Panhandle Consortium area.

- **1-B:** Support homebuyer education and training programs to improve homebuyer awareness and financial management and increase opportunities for lower-income households to become homebuyers and advance wealth building through affirmatively furthering fair housing choice.

Accomplishments: *All applicants to the Northern Panhandle HOME Consortium's First Time Homebuyer Program are required to complete homebuyer education including pre-purchase*

counseling at a minimum. CHANGE, Inc. is a local provider of homebuyer education including, but not limited to pre-purchase counseling, as well as financial workshops. All of the community as well as any First Time Homebuyer and homebuyer education applicants are encouraged to participate in the America Saves/West Virginia Saves program which also promotes financial literacy..

- **1-C:** Provide funds for downpayment and closing-cost assistance to lower-income households, throughout the HOME Consortium area.

Accomplishments: *The City of Wheeling and the Northern Panhandle HOME Consortium funded the First Time Homebuyer Program which provides downpayment and closing cost assistance to low- and moderate- income households, in all of the Northern Panhandle HOME jurisdictions. 37 homebuyers (5 in Wheeling) received FTHB assistance in the consortium area in FY 2025.*

- **1-D:** Promote housing counseling programs for first-time homebuyers, throughout the HOME Consortium area.

Accomplishments: *All applicants to the Northern Panhandle HOME Consortium's First Time Homebuyer Program are required to complete homebuyer education including pre-purchase counseling at a minimum.*

Impediment 2: Affordable Rental Housing

The current supply of rental housing is not necessarily affordable to lower-income households. The monthly housing cost for apartments in the Northern Panhandle HOME Consortium area has steadily increased to the point that 55.4% of all rental households in Wheeling, and 38% of all rental households in Weirton are considered cost-burdened – households spending more than 30% of their incomes on housing costs.

Goal: The development of affordable rental housing will occur throughout the Northern Panhandle and particularly in the Cities of Wheeling and Weirton, especially for households whose incomes are less than 60% AMI, through new construction, the rehabilitation of vacant buildings, the development of mixed-income housing, and adaptive reuse, to reduce the number of lower-income households who are cost-burdened.

Strategies: To meet this goal, the following activities and strategies should be undertaken throughout the Northern Panhandle HOME Consortium and particularly in the Cities of Wheeling and Weirton:

- **2-A:** Support and encourage both private developers and nonprofit housing providers to develop plans for the construction of new and more diverse affordable and mixed-income rental housing types.

Accomplishments: The Mayor created a housing task force to address the need for new housing in the city of Wheeling. Belomar has a housing task force to address the housing needs in Ohio County. City of Wheeling recently updated its Comprehensive Plan, which addresses improving the City's housing, including, but not limited to increased housing choices and quality and affordability of housing.

The Northern Panhandle HOME Consortium hopes to fund a multi-year affordable housing project that will use combined CHDO setaside funding from Fiscal Years 2024, 2025, and 2026. An RFP for CHDO designation and funding is anticipated to occur in the near future. The proposed project could be a new construction rental project for low- and moderate- income household(s) in the Northern Panhandle Consortium area.

- **2-B:** Support and encourage the rehabilitation of the existing housing stock which will be decent, safe, sound, and affordable rental housing for lower-income households.

Accomplishments: Belomar's housing task force has a subcommittee focused on rehabilitation of existing housing in Ohio County, including the city of Wheeling. City of Wheeling recently updated its Comprehensive Plan during the reporting period, which addresses improving the City's housing, including, but not limited to increased housing choices and quality and affordability of housing.

The Northern Panhandle HOME Consortium hopes to fund a multi-year affordable housing project that will use combined CHDO setaside funding from Fiscal Years 2024, 2025, and 2026. An RFP for CHDO designation and funding is anticipated to occur in the near future. The proposed project could be a rehabilitation project for low- and moderate- income household(s) in the Northern Panhandle Consortium area.

- **2-C:** Provide financial assistance in the form of development subsidies, so low-income households that are cost burdened, particularly households whose incomes are at or below 60% of AMI, are able to afford decent, safe, and sound housing choice and mobility.

Accomplishments: The Northern Panhandle HOME Consortium has a First Time Homebuyer Program which provides downpayment and closing cost assistance to low- and moderate- income households, in all of the Northern Panhandle HOME jurisdictions.

The Northern Panhandle HOME Consortium hopes to fund a single multi-year affordable housing project that will use combined CHDO setaside funding from Fiscal Years 2024, 2025, and 2026. An RFP for CHDO designation and funding is anticipated to occur in the near future. The proposed project will benefit a low- and moderate- income household(s) in the Northern Panhandle Consortium area.

- **2-D:** Promote partnerships with the local housing authorities and private and nonprofit housing developers to construct additional Low Income Housing Tax Credit (LIHTC) multi-family rental housing in high opportunity areas throughout the Northern Panhandle HOME Consortium area, particularly within the Cities of Wheeling and Weirton.

Accomplishments: *There have been several LIHTC projects in the city of Wheeling in the last decade.*

Impediment 3: Continuing Need for Accessible Housing Units

As an older built-up environment, there is a lack of accessible housing units in the Northern Panhandle HOME Consortium and within the Cities of Wheeling and Weirton. Since 77.15% of the Northern Panhandle HOME Consortium's housing units, 77.81% of the City of Wheeling's housing units, and 72.4% of the City of Weirton's housing units were built prior to 1970. These older housing units were not constructed with accessibility features. It is estimated that 17.68% of the Northern Panhandle's overall population, 16.6% of the City of Wheeling's population, and 18.8% of the City of Weirton's population is classified as "disabled."

Goal: Increase the number of accessible units for the elderly, physically disabled, and developmentally delayed through new construction and rehabilitation of existing housing.

Strategies: To meet this goal, the following activities and strategies should be undertaken within the Northern Panhandle HOME Consortium area and particularly within the Cities of Wheeling and Weirton:

- **3-A:** Promote programs to increase the amount of accessible housing through rehabilitation of existing housing stock for homeowners and renters.

Accomplishments: *The Northern Panhandle HOME Consortium hopes to fund a single multi-year project that will use combined CHDO setaside funding from Fiscal Years 2024, 2025, and 2026. An RFP for CHDO designation and funding is anticipated to occur in the near future. The proposed project could be a rehabilitation that makes accessible housing that also benefits a low- and moderate- income household(s) in the Northern Panhandle Consortium area.*

Referrals continue to be made to the WV Division of Rehabilitation Services for assistance with the removal of architectural barriers. Additionally, assistance may be available at the Northern WV Center for Independent Living (NWVCIL) and/or the West Virginia Assistive Technology System (WVATS) Center for Excellence in Disabilities at West Virginia University. Referrals are also made locally to Altenheim Resource Services for aging services referrals and resources, as well as to Disability Rights of WV as a catch-all for any additional information and referral services that may provide assistance with accessibility-related needs.

- **3-B:** Encourage the development of new construction of accessible and visitable housing through financial and/or developmental incentives.

Accomplishments: *The Northern Panhandle HOME Consortium hopes to fund a single multi-year affordable housing project that will use combined CHDO setaside funding from Fiscal Years 2024, 2025, and 2026. An RFP for CHDO designation and funding is anticipated to occur in the near future. The proposed project could be a new construction of an accessible/visitable housing that*

also benefits a low- and moderate- income household(s) in the Northern Panhandle Consortium area.

- **3-C:** Continue to advocate for the ADA and Fair Housing requirements for landlords to make “reasonable modifications and accommodations” for tenants who are disabled..

Accomplishments: *The City of Wheeling funds the Wheeling Human Rights Commission, which distributes tenant and landlord resources that assist in providing information about their housing rights. Literature is also distributed regarding disabilities as a protected class, as well as reasonable accommodations and modifications. Education and outreach regarding Fair Housing is conducted by the HRC, and the HRC periodically hosts Fair Housing Training, provided by the Fair Housing Law Center, which covers Fair Housing topics including, but not limited to reasonable accommodations and reasonable modifications. A Fair Housing training is planned for October 2026. The Fair Housing Law Center remains a valuable resource to the HRC in these matters.*

- **3-D:** Continue to promote and advance programs that assist elderly residents with accessibility improvements to their properties so they may remain in their own homes.

Accomplishments: *Referrals continue to be made to the WV Division of Rehabilitation Services for assistance with the removal of architectural barriers. Additionally, assistance may be available at the Northern WV Center for Independent Living (NWVCIL) and/or the West Virginia Assistive Technology System (WVATS) Center for Excellence in Disabilities at West Virginia University. Referrals are also made locally to Altenheim Resource Services for aging services referrals and resources, as well as to Disability Rights of WV as a catch-all for any additional information and referral services that may provide assistance with accessibility-related needs.*

Impediment 4: Fair Housing Education and Outreach

There is a continuing need to educate the public about their rights under the Fair Housing Act and to raise community awareness to affirmatively further fair housing.

Goal: Residents throughout the Northern Panhandle HOME Consortium, and particularly within the Cities of Wheeling and Weirton, will have an increased awareness and knowledge of their rights under the Fair Housing Act. Consortium participating jurisdictions will continue to affirmatively further fair housing, especially for low-income residents, minorities, and persons with disabilities.

Strategies: To meet this goal, the following activities and strategies should be undertaken through the Northern Panhandle HOME Consortium area and particularly within the Cities of Wheeling and Weirton:

- **4-A:** Continue to promote fair housing awareness through the multi-media outlets, seminars, and training to provide educational opportunities for all persons to learn more about their rights under the Fair Housing Act and the Americans with Disabilities Act (ADA) and to advance “visitability”..

Accomplishments: Fair Housing education and outreach is conducted by the Human Rights Commission, and the HRC periodically hosts Fair Housing Training, provided by the Fair Housing Law Center. In FY 2025, the HRC conducted 23.5 hours of Fair Housing education and outreach. The HRC generally distributes Fair Housing materials, by tabling at the events that it attends. During the reporting period, the Human Rights Commission exhibited at the Celebrate Youth event in August 2025. A Fair Housing training for the members of the HRC is planned for October 2026. The Fair Housing Law Center remains a valuable resource to the HRC to assist in these matters.

Fair Housing is promoted by the Human Rights Commission, including displaying a 2026 Fair Housing Month billboard image in six locations which are in low- and moderate- income neighborhoods and in areas near public housing, as well as in a seventh location the rotation on the City's digital billboard at 10th & Market Streets. The image was also re-shared on the City's social media. Finally, the Wheeling City Council publicly proclaimed Fair Housing Month on April 7, 2026, which was also published on social media.

Lastly, the Northern Panhandle HOME Consortium's First Time Homebuyer Program requires applicants to attend homebuyer education. Most applicants receive this training locally, through CHANGE, Inc, which includes Fair Housing education as a part of its curriculum. CHANGE educated 76 individuals in the CAPER period.

- **4-B:** Continue to provide and distribute literature and informational material in English and Spanish concerning fair housing issues, an individual's housing rights, and the landlords' responsibilities to affirmatively further fair housing, including laws regarding reasonable modifications and accommodations.

Accomplishments: Fair Housing education and outreach is conducted by the Human Rights Commission, and the HRC periodically hosts Fair Housing Training, provided by the Fair Housing Law Center. Fair Housing outreach materials are available in English and Spanish. The HRC also distributes tenant and landlord resources that assist in providing information about their housing rights. Literature is also distributed regarding disabilities as a protected class, as well as reasonable accommodations and modifications. In FY 2025, the HRC conducted 23.5 hours of education and outreach. A Fair Housing training for the members of the HRC is planned for October 2026. The Fair Housing Law Center remains a valuable resource to the HRC to assist in these matters.

- **4-C:** Continue to support and provide funding for the Cities of Wheeling's and Weirton's Human Rights Commissions to provide education, outreach, referrals, and assistance in addressing fair housing complaints that may arise within those jurisdictions.

Accomplishments: The City of Wheeling provides funding and staff to the Wheeling Human Rights Commission, which provides education, outreach, referrals, and assistance in addressing housing, employment, and public accommodations complaints in the city of Wheeling.

- **4-D:** Continue to work with the local Board of Realtors to educate and promote fair housing.

Accomplishments: *The City of Wheeling staff attended and spoke to the Wheeling Board of Realtors meeting in March 2026 about the Northern Panhandle HOME Consortium, with literature about the First Time Homebuyer Program as well as the availability of Fair Housing materials.*

- **4-E:** Strive for better intergovernmental cooperation between state and local partners, as well as community groups, to effectively identify and address potential barriers to affordable housing choice.

Accomplishments: *During FY 2025, the City of Wheeling staff served along with Ohio County representatives, on Belomar's housing task force to address the overall housing needs in Ohio County.*

Impediment 5: Economic Issues Affecting Housing Choice

There is a lack of economic opportunities throughout the Northern Panhandle HOME Consortium area and within the Cities of Wheeling and Weirton which prevents low-income households from improving their income and providing an opportunity to live outside areas of low-income concentration.

Goal: The local economy will provide new and more diverse job opportunities, which will increase household income, and thus promote fair housing choice and mobility.

Strategies: To meet this goal, the following activities and strategies should be undertaken within the Northern Panhandle HOME Consortium area and particularly within the Cities of Wheeling and Weirton:

- **5-A:** Strengthen partnerships that enhance local businesses, expand and diversify the tax base, and create more sustainable employment opportunities for residents and businesses.

Accomplishments: *The City partners with the Small Business Development Center (SBDC) and refers businesses to that office, including low-income, minority and women-owned businesses, that are seeking financial and business plan assistance. The SBDC occasionally offers trainings for businesses, which staff attends in an effort to maintain awareness of financial opportunities and information that is available to businesses. Staff also attends relevant webinars by the Small Business Administration. The City also maintains partnerships with the Regional Economic Development Partnership and the Wheeling Area Chamber of Commerce. The City hired an Economic Development Specialist during FY 2025..*

- **5-B:** Support and enhance workforce development and skills training that increases and diversifies job opportunities and living wages.

Accomplishments: *he City of Wheeling works with West Virginia Northern Community College in development of programs that fit with the workforce employment needs in the City of Wheeling.*

- **5-C:** Continue to support programming that enhances entrepreneurship and small business development, expansion, and retention within low- and moderate-income and minority neighborhoods.

Accomplishments: The City partners with the Small Business Development Center (SBDC) and refers businesses to that office, including low-income, minority and women-owned businesses, that are seeking financial and business plan assistance. The SBDC occasionally offers training for businesses, which staff attends in an effort to maintain awareness of financial opportunities and information that are available to businesses. Staff also attends relevant webinars by the Small Business Administration. The City also maintains a relationship with the Wheeling Area Chamber of Commerce.

Wheeling Heritage sponsors the Show of Hands which is a community-supported crowdfunding event, where members of the community watch presentations from new and expanding small businesses that positively impact Wheeling, and then vote on the project they want to support. The winning business receives a grant from attendees' donations at the door as well as the support of community partners.

- **5-D:** Continue to promote and encourage economic development with local commercial and industrial firms to expand and diversify their operations and increase employment opportunities.

Accomplishments: The City hired an Economic Development Specialist during FY 2025.

Impediment 6: Barriers which Limit Housing Choice

There are physical, economic, and social barriers throughout the Northern Panhandle HOME Consortium area and within the Cities of Wheeling and Weirton which limit housing choices and housing opportunities for low-income, minorities, and the disabled residents.

Goal: The physical, economic and social barriers will be eliminated which will increase housing choices for the protected classes throughout the Northern Panhandle HOME Consortium area and within the Cities of Wheeling and Weirton.

Strategies: To meet this goal, the following activities and strategies should be undertaken within the Northern Panhandle HOME Consortium area and particularly within the Cities of Wheeling and Weirton:

- **6-A:** The Northern Panhandle HOME Consortium member jurisdictions should consider using Federal and State funding to provide housing and financial management counseling to potential low- and moderate-income homebuyers in impacted neighborhoods to decrease the number of denials due to poor credit, debt-to-income ratios, or incomplete applications.

Accomplishments: All applicants to the Northern Panhandle HOME Consortium's First Time Homebuyer Program are required to complete homebuyer education including pre-purchase counseling at a minimum. CHANGE, Inc. is a local provider of homebuyer education including, but not limited to pre-purchase counseling, as well as financial workshops. All of the community as well as any First Time Homebuyer and homebuyer education applicants are encouraged to participate in the America Saves/West Virginia Saves program which also promotes financial literacy.

- **6-B:** Support, promote, and plan for affordable housing developments outside areas of low-income concentration, while still supporting the improvement of the housing stock within concentrated areas.

Accomplishments: The Northern Panhandle HOME Consortium hopes to fund a single multi-year affordable housing project that will use combined CHDO setaside funding from Fiscal Years 2024, 2025, and 2026. An RFP for CHDO designation and funding is anticipated to occur in the near future. The proposed project will benefit a low- and moderate- income household(s) in any area of the Northern Panhandle Consortium, and not just in areas which are low-income concentrated.

- **6-C:** Provide financial assistance to low-income households to provide them with housing mobility choice to reside outside areas of low-income concentration.

Accomplishments: The Northern Panhandle HOME Consortium has a First Time Homebuyer Program which provides downpayment and closing cost assistance to low- and moderate- income households, in all areas of the Northern Panhandle HOME jurisdictions, and not just in areas which are low-income concentrated.

- **6-D:** he municipalities will regularly review their zoning and development ordinances to make sure they are in compliance with the Fair Housing Act and the Americans with Disabilities Act (ADA).

Accomplishments: The City of Wheeling Building and Planning Department meets regularly with the City's Legal Department to review the ordinance for compliance with Federal Regulations.

CR-80 - Citizen Participation

The following notice was published in Thursday, August 27, 2026, editions of the *Wheeling Intelligencer* and *Wheeling News-Register*.

DRAFT

**CITY OF WHEELING, WEST VIRGINIA
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM AND
HOME INVESTMENT PARTNERSHIPS PROGRAM**

**FY 2025 CONSOLIDATED ANNUAL PERFORMANCE
AND EVALUATION REPORT (CAPER)**

NOTICE OF PUBLIC HEARING AND DISPLAY OF THE CAPER

In accordance with Title I of the National Affordable Housing Act of 1990, P.L. 101-625, the City of Wheeling has prepared its Fiscal Year 2025 Consolidated Annual Performance and Evaluation Report (CAPER) for its Community Development Block Grant Program (CDBG) and the HOME Investment Partnership Program (HOME). This report describes the level of housing assistance and other community development activities designed to benefit low- and moderate-income persons and households through various Federal funding programs during Fiscal Year 2025 (July 1, 2025, through June 30, 2026).

The City will hold a public hearing on **Tuesday, September 15, 2026, at 5:30 p.m.**, prevailing time, in the Council Chambers located on the First Floor of the City-County Building, 1500 Chapline Street, Wheeling, West Virginia 26003. The City-County Building is accessible to persons with physical disabilities. If special arrangements are needed, please call the City of Wheeling's Economic and Community Development Department at 304-234-3701. Persons with hearing and/or speech impediments may contact the City of Wheeling through the "West Virginia Relay" by dialing "7-1-1."

The purpose of the public hearing will be to obtain citizens' comments on the FY 2025 CAPER document.

The City of Wheeling intends to submit the FY 2025 CAPER to the U.S. Department of Housing and Urban Development (HUD) on or before Monday, September 28, 2026.

A copy of the FY 2025 CAPER is available for public inspection beginning Tuesday, September 1, 2026, through Tuesday, September 15, 2026, at the following locations:

Economic & Community Development Department
City-County Building, Room 302
1500 Chapline Street
Wheeling, West Virginia 26003

Ohio County Public Library
52 Sixteenth Street
Wheeling, WV 26003

Also, the FY 2025 CAPER will be accessible at the City's Website: www.wheelingwv.gov.

All interested persons are encouraged to review the FY 2025 CAPER. Comments on the CAPER will be considered until September 15, 2026. Written comments should be addressed to Ms. Nancy Prager, Director, Economic and Community Development Department, City-County Building, 1500 Chapline Street, Wheeling, West Virginia 26003 or via email to nprager@wheelingwv.gov.

END

**PUBLISH ON THU, 27 AUG 2026
AFFIDAVIT OF PUBLICATION REQUIRED**

**CITY OF WHEELING, WEST VIRGINIA
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM AND
HOME INVESTMENT PARTNERSHIPS PROGRAM**

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*The Intelligencer
and
Wheeling News-Register
August 27, 2026*

